Board of Zoning Appeals Members District 1: Beverly Williams District 2: Kemesha Lowery District 3: Keye Jones District 4: Gary Alden District 5: Sheresa Ingram District 6: District 7: Frances Liu, Chair



County Attorney Ginny L. Merck-Dupont

Clerk to Board of Zoning Appeals Jennifer Bryan

Development Services Director Allison Hardin

February 6, 2024

6:00 PM

101 North Main Street Lancaster, SC 29720

LANCASTER COUNTY BOARD OF ZONING APPEALS Council Chambers, Lancaster County Administration Building, 101 N. Main Street

AGENDA

- 1. Call to Order Regular Meeting Chair
- 2. <u>Roll Call</u>
- 3. <u>Approval of the Agenda Board of Zoning Appeals</u>
- 4. <u>Citizen's Comments</u>

[Lancaster County Council welcomes comments and input from citizens who may not be able to attend Council meetings in person. Written comments may be submitted via mail to ATTN: Sherrie Simpson, Post Office Box 1809, Lancaster, SC, 29721, by email to Sherrie Simpson at ssimpson@lancastersc.net or by online submission by selecting the "Citizens Comments" quick link located on the County website homepage at https://www.mylancastersc.org/. Comments must be no longer than approximately 3 minutes when read aloud. Comments will need to be received prior to 4:00 p.m. on the day of the meeting. Please use the same link above in order to submit input/comments for Public Hearings. *Please note that any handouts presented to Council or Council Boards and Commissions become an official part of the record and a copy is attached to the legal minutes for the meeting.]

5. <u>Approval of Minutes</u>

- August 29, 2023 BZA Minutes (revised)
 Revised Draft of August 29,2023 Minutes.
- b. November 30, 2023 BZA Minutes

6. <u>Public Hearing Items</u>

a. VAR-2023-2067 Floyd

Application by Dustin Floyd for a Variance for a parcel of .79 acres at 504 Oakhaven Drive (TM 0088K-0A-008.00) to reduce required setbacks under UDO Sec. 2.4 District Regulations: Setbacks.

b. VAR-2024-0047 Wallace

Application by Paul Wallace for a Variance for a parcel of .651 acres at 2066 Mountain Laurel Road (TM # 0088G-0B-008.00 to reduce required setbacks under UDO Sec. 2.4 District Regulations: Setbacks

7. <u>New Business</u>

8. <u>Adjourn</u>

Please note that the Board of Zoning Appeals makes the final decision on all items.

Anyone requiring special services to attend this meeting should contact 285-1565 at least 24 hours in advance of this meeting. Lancaster County Board of Zoning Appeals agendas are posted at the Lancaster County Administration Building and are available on the Website: www.mylancastersc.org

> Meetings are live streamed and can be found by using the following link: https://www.youtube.com/@LancasterCoSCGov/streams

Ordinance # / Resolution #: Contact Person / Sponsor: Department: Board of Zoning Appeals Date Requested to be on Agenda: 2/6/2024

Issue for Consideration:

Points to Consider:

Recommendation:

ATTACHMENTS:

Description	Upload Date	Туре
August 29, 2023 BZA Minutes (revised)	1/2/2024	Exhibit



MINUTES OF THE LANCASTER COUNTY BOARD OF ZONING APPEALS REGULAR MEETING

August 29, 2023 at 6:00 PM

1. <u>Roll Call</u>

Board Members present: Frances Liu Sheresa Ingram Quorum is present (5 Board Members)Keye JonesKemesha LoweryGary Alden

Absent: Beverly Williams

<u>Staff:</u> Allison Hardin, Interim Planning Director Jennifer Bryan, Administrative Assistant acted as Clerk and Recording Secretary

Members of the press were not present. All adjacent property owners were notified by mail. A notice was published in the local newspaper to include meeting place, date, time and the agenda and a copy is on file.

2. Call to Order

Chair Liu called the public meeting to order at 6:05 p.m.

 a. Discussion of Officer Elections: Motion to postpone Officer Elections until after fall training session [October 2023], by Keye Jones; 2nd by Gary Alden.

Discussion: no further questions.

Called Vote: 5:0. Motion to postpone elections is approved.

3. Approval of Agenda

Kemesha Lowery moved to Approve the Agenda; 2nd by Sheresa Ingram. The motion was approved by unanimous consent.

4. Approval of Minutes from June 6, 2023

Chair Frances Liu asked if there were any comments, changes or corrections to the Minutes of the June 6, 2023 meeting. Beverly Williams was absent from the meeting of June 6, 2023. Gary Alden moved to approve minutes as written, seconded by Sheresa Ingram. The Board members voted unanimously to approve and adopt the June 6, 2023 meeting Minutes.

5. <u>Public Hearing Items</u>

Staff was sworn in under oath.

a. <u>BZA 2023-1201: NR Lodges Property Owner LLC</u>

STATEMENT OF MATTER TO BE HEARD:

Application by NR Lodges Property Owner LLC to Appeal the Decision of a Planning/Zoning Official, regarding the assessment and scheduling of payment for School Impact Fees on 44 apartment units. Subject property is The Lodges at Fort Mill Highway near Rosemont Drive (TM 0006-00-086.00).

PRESENTATION BY APPLICANT: Eight (8) Minute limit.

NR Lodges Property Owner LLC represented by **Michael Wilson**. Also present are attorney Dan Ballou (Morton & Gettys), Vice President Kyle Whitaker, and Vice President Ron Stewart. Original site plan was approved before impact fees were implemented; master plan was revised and submitted for approval with 44 additional residential units after impact fees were instituted. Although number of units changed, the number of buildings and the number of bedrooms did not change. Floor plans were reconfigured to include a higher number of one-bedroom units.

Summary of request: Delay the payment of the school impact fee until either a) more than 217 units overall have been built, or b) until more than 4 garden apartments have been built, since the additional units are all garden apartments [green area on schematic].

PRESENTATION BY PLANNING/ZONING STAFF: Eight (8) Minute limit.

Planning/Zoning Staff represented by Allison Hardin, Development Services Director. Original plan approved for 217 rental units. Additional units were approved after the implementation of impact fees. On the schematic shown, number of units in the blue area and the yellow area did not change. Only the number of units in the garden apartments (green area) changed.

Impact fees are assessed as proportional to infrastructure demand of a project. Fees apply to all new development. The County chose not to apply the fees on the previously approved 217 units.

Fees are assessed at the time building permits are issued and/or the commencement of construction activity. All other impact fees assessed by the County have been paid by the applicant.

Staff concurred that fees did not need to be assessed for permitting of construction in the blue and yellow sections, but that fees must be assessed for permitting of garden apartment buildings, because the additional units are not confined to one building but are dispersed throughout the garden apartment buildings. The footprints of the buildings have not changed. There is no way to delay permitting or assessment of fees because of the nature of phased construction requires work on multiple areas simultaneously. If the applicant wishes to challenge the metric of assessment of school impact fees, there is a separate process for that, requiring that they engage a consultant to establish an alternative fee calculation basis.

STIPULATION:

Mr. Wilson:

To clarify the nature of the applicant's request as presented in the application, they are willing to stipulate that in this hearing, they are only requesting a delay in the imposition of school impact fees, not a change in the calculation or waiver of the school impact fees.

Ms. Hardin: If they choose to engage a consultant and pursue the other options, that can be brought back to the Board if needed.

PUBLIC HEARING: Four (4) Minute limit per person

None signed in to speak.

REBUTTAL BY APPLICANT/APPELLANT: Three (3) Minute Limit

Mr. Wilson: We feel that we have a good working relationship with the Director and the Planning Department. At this time we are not asking for a waiver of the fees or a recalculation; we only request a change in the schedule of payment, deferred until either unit 218 overall or unit 75 of the garden apartments.

QUESTIONS/DISCUSSION FROM BOARD:

Frances Liu and **Keye Jones** ask for clarification of the request, per numbered items in the agenda and staff report. **Ms. Hardin** and **Mr. Wilson** resolve what is being requested in this hearing. [See STIPULATION above.]

The applicant asked if the impact fees could be paid after the construction on the original plan was completed and construction begins on the additional garden apartments. When this was denied, he suggested a compromise wherein the fees would be paid upon completion of the original 74 garden apartments and before the first of the additional 44 garden apartments would be started.

When questioned as to whether construction of the cottage court units, the townhome units and the garden apartments would be concurrent, he said "That is how it works". When asked if that meant that all of the construction on the original plan could be completed before construction began on the additional garden apartments was started, he said yes.

Chairman Liu indicated that this was no different than the plan that was denied and it did not provide a compromise.

Gary Alden asked if there is a statutory requirement for the fee to be paid at permitting? **Hardin** confirmed that our UDO states that all fees are to be paid at permitting.

Gary Alden asked if the bond was for all impact fees?

Mr. Wilson and **Ms. Hardin** clarified that the other impact fees have been paid, the bond only covers the school impact fees, and that the bond remains in place until project is finished or other conditions for release are met.

Sheresa Ingram asked for the name of the development company. **Mr. Wilson** confirmed that the developer is Northwood Raven.

Vote: A 4/5 vote is required in affirmation or denial of the appeal.

Motion to Approve the Appeal request, by Kemesha Lowery; second by Gary Alden.

Vote:

KL: Against KJ: Against GA: For

SI: Against FL: Against BW: Against

Vote: 4:1. The motion is denied.

No other motions are presented.

6. Other Business:

- There will be no September meeting;
- A training session will be take place on the scheduled date of the October meeting.

7. Adjournment:

With there being no further business, Kemesha Lowery moved to adjourn; motion seconded by Sheresa Ingram. The motion was approved by unanimous consent.



Board of Zoning Appeals Public Hearing Sign In Sheet

Item 5a: BZA-2023-1201 NR Lodges Property Owner LLC

Application by NR Lodges Property Owner LLC to Appeal the Decision of a Planning/Zoning Official, regarding the assessment and scheduling of payment for School Impact Fees on 44 apartment units. Subject property is The Lodges at Fort Mill Highway near Rosemont Drive (TM 0006-00-086.00).

ONLY STATEMENTS OF FACT WILL BE CONSIDERED AS EVIDENCE. HEARSAY AND OPINION ARE INADMISSABLE.

Council Chambers 101 N. Main Street, Lancaster South Carolina *Tuesday, August 29, 2023*

Citizens are allowed 3 minutes per person to speak. Everyone speaking before the Board will be required to do so in a civil manner. The Board will not tolerate personal attacks on individual Board Members, County Staff or any person or group. Racial slurs will not be permitted. The Board's number one priority is to conduct business for the citizens of this county.

PLEASE PRINT

MIKE WILSON - PROPERTY OWNER, LLC DAN BALLOU - NR LODLOS MONTON & GETTYS NR LODGES 1. 2. 3.

9.2.14 APPEAL OF ADMINISTRATIVE DECISIONS

A. APPLICABILITY

This process is hereby established to provide an appeal process for parties aggrieved by any administrative order, requirement, decision or determination, made by an administrative officer charged with enforcing the provisions of this ordinance.

B. FILING PROCEDURES

- 1. Process Type: Quasi-Judicial.
- 2. Filing Procedure: An appeal of an administrative decision may be taken by any person aggrieved (or by their authorized agent) or may be taken by any officer, department, board or bureau of the County. Such an appeal shall be made to the County within 30 days of the receipt of the written notice of decision from the County.
- **3.** Stay of Proceedings: The filing of an appeal shall stay all proceedings in furtherance of the contested action unless the Administrator certifies that, in his/her opinion, by reason of facts stated in the certification, such a stay would cause imminent peril to life and property. In such a case, proceedings shall not be stayed except by restraining order granted by the Court of Common Pleas on notice to the administrative official from whom the appeal is taken with due cause shown.
- **4. Required Application Information:** All information relevant to describing the applicant's appeal to the Board of Zoning Appeals is required. The Administrator shall similarly prepare a report detailing the regulations and interpretation behind the matter being appealed and their reason for their decision.
- 5. Public Notification: Level 1 and 3.

C. FORMAL REVIEW

- 1. Upon receiving the application, the Board shall conduct a public hearing on the matter. Any party may appear in person or be represented by an agent at the hearing.
- **2.** After conducting the public hearing, the Board shall adopt an order reversing or affirming, wholly or in part, or modifying the order requirements, decision or determination in question. It shall take a 4/5ths vote of the Board to reverse or modify the contested action.
- **3.** The Board, in making its ruling, shall have all the powers of the Administrator from whom the appeal is taken, and may issue or direct the issuance of a permit.
- 4. The decision of the Board must be in writing and permanently filed in the minutes of that reviewing body as a public record. All findings of fact and conclusions of law must be separately stated in final decisions or orders of the Board, which must be delivered to parties of interest by certified mail.

D. APPEALS

Any appeal from a decision of the Board of Zoning Appeals may be made by an aggrieved party and shall be made to the Circuit Court of Lancaster County in the nature of certiorari. Any such petition shall be filed no later than 30 days after the applicant receives a written copy of the decision of the Board of Zoning Appeals.

GUIDELINES FOR CONSIDERATION: (All BZA actions) Section 6.h of Rules & Procedures:

- h. Board members will cast their votes based on evidence presented, considering the following guidelines:
- 1. The evidence presented does or does not meet the requirements and standards of the UDO;
- 2. The evidence presented is or is not compatible with the current planned land uses or zoning;
- 3. The evidence will or will not diminish the value of adjacent property, or property in the general area;
- 4. The evidence presented will or will not have a positive impact on the general health, safety and welfare of the citizens of the area and Lancaster County;
- 5. The Board may approve any guidelines or conditions by a simple majority.

LANCASTER COUNTY BOARD OF ZONING APPEALS SCRIPT AND ORDER OF MEETING

1. THE BOARD OF APPEALS AND ZONING DEPARTMENT WELCOME ALL OF YOU TO THE MEETING TONIGHT.

BY ATTENDING THIS MEETING, WE SINCERELY HOPE THE RESULTS ARE INFORMATIVE TO YOU ON HOW THE SYSTEM HANDLES EACH APPLICATION BECAUSE ALL REQUESTS ARE DIFFERENT.

- 2. OUR BOARD MEMBERS ARE: CHAIR **FRANCES LIU**, VICE-CHAIR **BEVERLY WILLIAMS, KEMESHA LOWERY, KEYE JONES, GARY ALDEN** and **SHERESA INGRAM**
 - ✓ 3. THE CLERK WILL PLEASE CALL THE ATTENDANCE.
 - 4. AT THIS TIME, I WILL ASK ALL MEMBERS OF STAFF TO PLEASE STAND, STATE YOUR NAME AND YOUR DUTIES WITHIN THE COUNTY. PLEASE REMAIN STANDING AND THE CLERK WILL PLACE EACH OF YOU UNDER OATH.
 - 5. IS THERE ANY BOARD MEMBER THAT HAS NOT RECEIVED A PACKET FROM THE ZONING DEPARTMENT CONTAINING THE NECESSARY INFORMATION FOR OUR MEETING?
 - 6. OUR NEXT ORDER OF BUSINESS IS TO DISCUSS OFFICER ELECTIONS. ELECTIONS ARE TO BE HELD AT THE FIRST MEETING AFTER THE COMMENCEMENT OF THE NEW FISCAL YEAR ON JULY 1st.

[Discussion on whether to postpone elections until after training this fall. Outcome of discussion may require motion and vote to postpone. Otherwise proceed to election of Chair and Vice Chair, moderated by Director of Development Services.]

- OUR NEXT ORDER OF BUSINESS IS TO APPROVE THE AGENDA. ARE THERE ANY CHANGES TO THE AGENDA?
 [ASK FOR A MOTION TO APPROVE, SECOND, DISCUSS AND APPROVE].
- 8. OUR NEXT ORDER OF BUSINESS IS TO APPROVE THE MINUTES of JUNE 6, 2023. ARE THERE ANY CHANGES?
 [ASK FOR MOTION TO APPROVE, SECOND, DISCUSS AND APPROVE.]
- 9. LEGAL NOTICE:
 - HAS ZONING MADE IT POSSIBLE FOR ALL APPLICANTS OR APPELLANTS TO RECEIVE INFORMATION OF THIS MEETING?
 - HAVE ALL ADJACENT PROPERTY OWNERS WITHIN THE REQUIRED LIMITS BEEN NOTIFIED?
 - WAS THERE A NOTICE OF THIS MEETING PUBLISHED IN THE LOCAL NEWSPAPER TO INCLUDE THE MEETING PLACE, DATE, TIME AND THE AGENDA?
 - IS THERE A COPY POSTED IN THE LOBBY OF THE ADMINISTRATION BUILDING?

10.THE ZONING BOARD OF APPEALS' DUTIES ARE WITHIN THREE SPECIFIC AREAS:

- A. AN **ADMINISTRATIVE REVIEW** IS AN APPEAL OF AN ORDER, OR DECISION OF THE ADMINISTRATOR THAT HAS ALLEDGED ERROR(S).
- B. THE POWER TO GRANT A **VARIANCE** IS GIVEN TO THE BOARD OF ZONING APPEALS BY THE STATE OF SOUTH CAROLINA. VARIANCES MAY BE GRANTED WHEN STRICT APPLICATION OF THE ZONING ORDINANCE WOULD CAUSE UNNECESSARY HARDSHIP AND THE GRANTING OF THE VARIANCE WOULD NOT CAUSE SUBSTANTIAL DETRIMENT TO ADJACENT PROPERTIES OR THE PUBLIC GOOD.
- C. **SPECIAL EXCEPTIONS** ARE PERMITTED USES WITHIN A ZONING DISTRICT BUT REQUIRE A PUBLIC HEARING PRIOR TO GRANTING FINAL APPROVAL.

11.A PUBLIC HEARING IS CONDUCTED TO REVIEW EVIDENTIARY COMMENTS AND INFORMATION, BOTH FOR AND AGAINST THE PROPOSED APPLICATION. DURING THE PUBLIC HEARING PORTION OF THE MEETING:

- ALL INTERESTED PARTIES WILL BE GIVEN THE OPPORTUNITY TO SPEAK AND GIVE FACTUAL INFOR-MATION OR PRESENT FACTUAL DOCUMENTATION. OPINION AND HEARSAY ARE INADMISSIBLE.
- ALL PERSONS WISHING TO SPEAK WILL SIGN THE REGISTER PRIOR TO SPEAKING.
- ALL PERSONS SPEAKING WILL BE PLACED UNDER OATH.

12. ANYONE SPEAKING WILL COME FORWARD TO THE PODIUM, SPEAK INTO THE MICROPHONE, STATE HIS OR HER NAME AND ADDRESS, AND BE SWORN IN.

- ALL INFORMATION IS RECORDED FOR THE RECORD.
- THE APPLICANT/APELLANT WILL SPEAK FIRST AND WILL HAVE AN OPPORTUNITY FOR A REBUTTAL AT THE END.
- PLEASE LIMIT YOUR COMMENTS TO NO MORE THAN THE ALLOTTED TIME, PER <u>SECTION 6.b</u> OF THE RULES AND PROCEDURES. (FOUR (4) MINUTES

13.THE CLERK WILL NOW READ THE STATEMENT OF MATTER AS READ. IF AN AMENDMENT IS NEEDED, PLEASE CORRECT THE DOCUMENT, INITIAL AREAS OF AMENDMENT.

- 14.1 NOW DECLARE THE PUBLIC PORTION OF OUR MEETING OPEN. WE WILL CALL EACH SPEAKER TO THE PODIUM.
- a. APPLICANT NR LODGES PROPERTY OWNER LLC (8 minutes)
- b. STAFF REPRESENTATIVE (8 Minutes)
 - c. PUBLIC HEARING: (4 minutes per person) work seeped in .
 - d. APPLICANT REBUTTAL (3 minutes)
 - 15. [AFTER HEARING]: ALL SPEAKERS HAVE BEEN HEARD; THE PUBLIC PORTION OF THE MEETING IS NOW CLOSED.
- 16.[CALL FOR BOARD MEMBERS' QUESTIONS TO APPLICANT]
- 17. [CALL FOR BOARD MEMBERS' QUESTIONS TO STAFF]
- 18. [CALL FOR DISCUSSION] PLEASE REFER TO THE HANDOUT OF UDO Sec. 9.2.14 REGARDING APPEALS, and Rules & Procedure Sec. 6.h.
- **19. THE CHAIR WILL ENTERTAIN A MOTION TO:**
 - A. APPROVE THE APPEAL
 - B. DENY THE APPEAL
 - C. APPROVE WITH STIPULATIONS/CONDITIONS, OR
 - D. POSTPONE THE VOTE UNTIL THE NEXT MEETING, IF THE INFORMATION PROVIDED IS NOT SUFFICIENT FOR THE BOARD TO MAKE A DECISION

VOTE: <u>1:4</u> (G. Alden 19 support, remaindu against). 20.CALL FOR NEXT APPLICATION AND REPEAT ITEMS 12-20 THERE ARE NO FURTHER ITEMS FOR PUBLIC HEARING Motion

21. NEW BUSINESS:

[Discussion of administrative items]:

- Next month's agenda
- Date for group CE Training Session
- 22. [IF NO FURTHER BUSINESS, CALL FOR ADJOURNMENT, PAUSE, AND ADJOURN].

Ordinance # / Resolution #: Contact Person / Sponsor: Department: Board of Zoning Appeals Date Requested to be on Agenda: 2/6/2024

Issue for Consideration:

Points to Consider:

Recommendation:

ATTACHMENTS:

Description	Upload Date	Туре
November 30, 2023 BZA Minutes	12/28/2023	Exhibit



MINUTES OF THE LANCASTER COUNTY BOARD OF ZONING APPEALS REGULAR MEETING

November 30, 2023 at 6:00 PM

1. <u>Roll Call</u>

Board Members present:Quorum is present (6 Board Members)Frances LiuKeye JonesKemesha LoweryGary AldenBeverly WilliamsSheresa Ingram

<u>Staff:</u> Matthew Blaszyk, Planner Jennifer Bryan, Clerk and Recording Secretary Shannon Catoe, Zoning Director Juie Faile, Zoning Mika Garris, Zoning

Members of the press were notified in advance, but were not present. All adjacent property owners were notified by mail. A notice of public hearing was published in the Lancaster News at least 15 days prior to the meeting. The Agenda was posted on the County website, and posted in the lobby of the administration Building one week prior to the meeting. A copy of the agenda is on file.

THE FOLLOWING IS A SUMMARY ONLY; IT IS NOT A VERBATIM TRANSCRIPT.

2. Call to Order

Chair Liu called the public meeting to order at 6:05 p.m.

3. <u>Approval of Agenda</u>

Kemesha Lowery moved to Approve the Agenda; 2nd by Sheresa Ingram. The motion was approved by unanimous consent.

4. <u>Approval of Minutes</u>

a. Minutes of August 29, 2023

Chair Frances Liu asked that amendments be made to the Minutes of the August 29, 2023 meeting. Sheresa Ingram made a Motion to postpone adoption of the minutes until amendments could be made and presented at the meeting of January 9, 2024. Seconded by Kemesha Lowery.

Vote: 6:0. Motion to postpone is approved.

b. Minutes of October 3, 2023.

Motion to Approve by Sheresa Ingram; seconded by Keye Jones. **Vote: 6:0. Motion is approved**.

5. <u>Public Hearing Items</u>

- County Attorney Ginny Merck-DuPont announced for the record that Attorney **Tommy Morgan** (Smith Robinson Law) is present as Legal Counsel for the Board of Zoning Appeals.
- Clerk Jennifer Bryan read the statement of matter presented for hearing.

a. VAR-2023-1769 Faith Presbyterian Church

Application by Janis Tacy on behalf of Faith Presbyterian Church for a Variance from Unified Development Ordinance Sec. 2.4 District Development Standards: Setbacks, for a 6.5 acre parcel at location 7520 Charlotte Highway, Indian Land (Tm# 0016-00-031.00). Zoned Institutional District (INS).

<u>APPLICANT STATEMENT</u>: Janis Tacy for First Presbyterian Church.

The site plan was designed and approved prior to the 2016 UDO. Subsequently the Church received a Variance for parking. The Church did not have sufficient funds to complete the structure as designed, and built a portion, which was completed and received a Certificate of Occupancy. In 2023 a site plan for an addition to complete the original plan was submitted, and was denied because it did not meet code regulations instituted in 2016. It is the Church's position that first, they were not notified that their permit needed to be renewed, and second, that federal RLUIPA statute applies in this case and that the requirement to change the design would constitute a "substantial burden."

<u>STAFF REPRESENTATIVE</u>: **Matthew Blaszyk** for Planning and Zoning Department. [See Staff Report attached to Agenda]. Completion of the modified plan for the fellowship hall and issuance of the CO closed the project. Applicants are responsible for filing any necessary renewals for their projects, there is no system for notifying applicants of expiration of vested rights (site plan) or permits. Compliance with current UDO requirements does not invoke RLUIPA.

<u>PUBLIC HEARING</u>: [See attached sign-in sheet]

Rev. David Bender, First Presbyterian Church: [See attached article regarding interpretation of RLUIPA statute] RLUIPA statute requires that in dealing with religious institutions, government agencies must meet objectives in the least intrusive way possible.

Dick Bonner, First Presbyterian Church: The site plan was designed to enhance the existing historic church structure. The northeast corner of the site plan does not encroach into the 20-foot setback. The addition as designed will not impact adjacent properties. Because of the location of the historic church and the adjacent cemetery, the site has significant restrictions that prevent relocating or redesigning the plan.

Lancaster County Board Of Zoning Appeals November 30, 2023 <u>APPLICANT REBUTTAL</u>: **Rev. David Bender** and **Janet Tacy** for First Presbyterian Church: [See attached copies of email communications from Deputy Planning Director Ashley Davis regarding UDO considerations and interpretation.] Under the RLUIPA standard, changing the site plan would create a "substantial burden," and would prevent the Church from fully practicing their beliefs.

EXECUTIVE SESSION: RECESS: 7:02 PM

c. <u>Executive Session</u>

For the receipt of legal advice subject to the attorney-client privilege related to pending public hearing, VAR-2023-1769 Faith Presbyterian Church for a Variance from Unified Development Ordinance Sec. 2.4 District Development Standards: Setbacks, for a 6.5 acre parcel at location 7520 Charlotte Highway, Indian Land (Tm# 0016-00-031.00). Zoned Institutional District (INS).

RECALL TO ORDER: 7:47 PM

QUESTIONS/DISCUSSION BY BOARD:

Keye Jones: Do you have anything to add to the statement regarding the burden on the congregation posed by compliance with setback regulations? **Rev. Bender**: The capacity of our church is reduced, the capacity for the kitchen is reduced. Our ministry includes many public events that are compromised by reduced capacity.

Keye Jones: Does this burden prevent you from practicing your religion? **Rev. Bender**: No.

Beverly Williams: Is this the first year the site as been a polling place? **Rev. Bender**: This is the second year.

Rev. Bender: Not being able to build the building as designed, that we need, is a substantial burden on the practice of our religion.

Janis Tacy: We would not be able to use that part of our land. Because of the historic church, the cemetery, and encroachment on heelsplitter habitat, it is the only place we can expand.

Keye Jones: We are bound by the legal definition of "substantial burden," and this does not rise to that level.

CALLED VOTES: VARIANCE CRITERIA

i.	HARDSHIPS IN		FFICULTIES OR UNNEC RYING OUT THE STRICT sagree (D)	
		y Alden; Second She	resa Ingram	
F. Liu:		2	A G. Alde	
B. Willia	ms: A	S. Ingram:	A K. Jone	
				Carried 5:1
ii.	ORDINANCE, T SECURE NO RI USE OF HIS PR	THE PROPERTY OW EASONABLE RETUR OPERTY; Agree (A)	e ()	IANCE CAN
	o approve by Bev	erly Williams; second		
F.Liu: A		K. Lowery: D	G. Alde	
B. Willia	ms: A	S. Ingram: A	K.Jones	: D Carried 4:2
 111.	THAT SPECIAI	CONDITIONS AND	CIRCUMSTANCES EXIS	
	PECULIAR TO WHICH ARE N	THE LAND, STRUCT OT APPLICABLE TO OCATED IN THE SAM	FURE OR BUILDING INV OTHER LANDS, STRUC ME LAND DEVELOPMEN	OLVED AND TURES OR
Motion to	•	erly Williams; second	l by Sheresa Ingram	
F.Liu: A		K. Lowery: A	G. Alde	n: A
B. Willian	ms: A	S. Ingram: A	K.Jones	: D Carried 5:1
iv.		PROPERTY VALUE	MATERIALLY DIMINISH S WITHIN THE SURROU	
Motion to	o approve by She	resa Ingram ; second	by Kemesha Lowery	
F.Liu: A		K. Lowery: A	G. Alde	n: A
B. Willia	ms: A	S. Ingram: A	K.Jones	: D Carried 5:1
	THAT THE OD		AND CIRCUMSTANCES	
v.	IN III, ABOVE, AND NOT FRO	RESULT FROM THE	AND CIRCOMSTANCES APPLICATION OF THIS THE APPLICANT; Agree	ORDINANCE
Mat	(D)			
	o approve by She	resa Ingram; second		··· •
F.Liu: A B. Willia	mar A	K. Lowery: A	G. Alde K.Jones	
D . w1111a1	IIIS. A	S. Ingram: A	K.Jones	
				Carried 6:0

4

vi.		CE IS IN HARMONY WITH THE IIS ORDINANCE AND PRESERV	
Motion to	e v	en ; second by Kemesha Lowery	·.
F.Liu: A		K. Lowery: A	G. Alden: A
B. William	as: A	S. Ingram: A	K.Jones: A Carried 6:0
vii.	Agree (A) or Disagree (D) AND	CE IS THE MINIMUM NECESSA	ARY TO AFFORD RELIEF;
	approve by Sheresa I	ngram; second by Gary Alden.	G 411 A
F.Liu: D		K. Lowery: A	G. Alden: A
B. William	as: A	S. Ingram: A	K.Jones: D Carried 4:2
viii.		HEALTH, SAFETY AND GENER ID SUBSTANTIAL JUSTICE HAS	
Motion to	•	ngram; second by Gary Alden.	
F.Liu: A		K. Lowery: A	G. Alden: A
B. William	as: A	S. Ingram: A	K.Jones: A Carried 6:0

All eight criteria are found to be satisfied; the Variance is granted.

6. Other Business:

a. Review of Next Month's agenda: Variance for Dustin Floyd (Sec. 24 Development Standards: Setbacks).

7. Adjournment:

With there being no further business, Gary Alden moved to adjourn; motion seconded by Beverly Williams. The motion was approved by unanimous consent. <u>Adjourned at 8:52 PM</u>.

See published agenda for Application and Staff Report.

ATTACHMENT 1: SIGN-IN SHEET (PUBLIC COMMENTS)



Board of Zoning Appeals Public Hearing Sign In Sheet

Item 5a: VAR-2023-1769 Faith Presbyterian Church

Application by Janis Tacy on behalf of Faith Presbyterian Church for a Variance from Unified Development Ordinance Sec. 2.4 District Development Standards: Setbacks, for 6.5 acre parcel at location 7520 Charlotte Highway, Indian Land (TM# 0016-00-031.00). Zoned Institutional (INS) District.

ONLY STATEMENTS OF FACT WILL BE CONSIDERED AS EVIDENCE. HEARSAY AND OPINION ARE INADMISSABLE.

Council Chambers 101 N. Main Street, Lancaster South Carolina *Thursday, November 30, 2023*

Citizens are allowed 3 minutes per person to speak. Everyone speaking before the Board will be required to do so in a civil manner. The Board will not tolerate personal attacks on individual Board Members, County Staff or any person or group. Racial slurs will not be permitted. The Board's number one priority is to conduct business for the citizens of this county.

PLEASE PRINT

1. David Bender Dick Bonner 2. 3.

ATTACHMENT 2:

Applicant's Petition in Support (183 Signatures)

Nov 30th

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We, the undersigned, support the variance request by Faith Presbyterian Church to allow a setback of 20 ft on the North side for the construction of the proposed addition to the existing building. This setback of 20 ft will be in lieu of the 35 ft setback required for the Institutional Zoning District.

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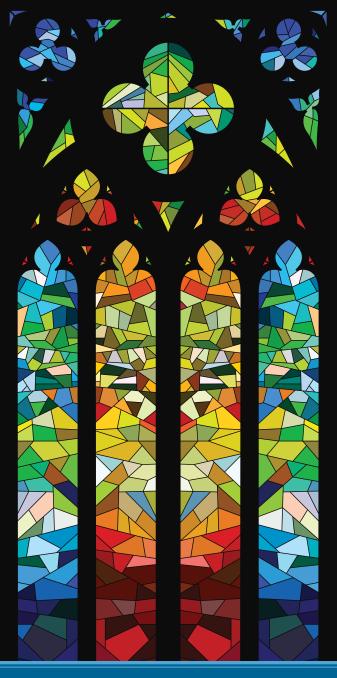
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ATTACHMENT 3:

Article, "Avoiding and Defending Against RLUIPA Claims," by J. Peloso and E. Seeman. Copyright 2019 Thomson Reuters.

AVOIDING AND DEFENDING AGAINST RLUIPA CLAIMS





JOHN F.X. PELOSO, JR. PARTNER ROBINSON & COLE LLP

John represents companies, municipalities, and individuals in business and real property disputes. He has significant experience representing clients in disputes involving title,

zoning, wetlands, land use, RLUIPA, eminent domain, foreclosure, and other real property rights cases.



EVAN J. SEEMAN COUNSEL ROBINSON & COLELLP

Evan focuses his practice on land use and zoning, real property litigation, and municipal law. He represents developers, landowners, municipalities, corporations, and advocacy groups. Evan has

substantial experience in defending municipalities nationwide in cases involving RLUIPA.



Under the Religious Land Use and Institutionalized Persons Act (RLUIPA), municipalities are prohibited from implementing zoning and other land use regulations that impose a substantial burden on religious exercise. Applying the statute can be confusing and the financial consequences of a RLUIPA violation are often severe. Municipalities and their counsel must therefore understand RLUIPA's requirements and take steps to avoid and defend against RLUIPA claims. he Religious Land Use and Institutionalized Persons Act (RLUIPA), enacted in 2000, is a federal law that prohibits municipalities from implementing zoning and other land use regulations that impose a substantial burden on a person's or group's religious exercise. The consequences of violating RLUIPA can be severe. In addition to injunctive relief, a prevailing plaintiff can recover its legal fees, which, in addition to the municipality's legal fees, can reach millions of dollars.

Municipalities should view RLUIPA as a federal zoning ordinance that is part of any local zoning code. As a federal statute, RLUIPA takes precedence over conflicting state and local laws. This often creates confusion for zoning agencies and municipal officials, because many factors that apply in analyzing a claim under RLUIPA are not relevant to zoning applications submitted by secular groups.

This article explains how municipalities can effectively avoid and defend against RLUIPA claims. In particular, it:

- Provides an overview of regulation of religious land use.
- Examines claims made against municipalities under RLUIPA.
- Describes RLUIPA's safe harbor provision.
- Offers guidance on counseling municipal officials on RLUIPA's requirements.

Search Local Government Regulation of Religious Land Uses Under RLUIPA for more on RLUIPA.

RELIGIOUS LAND USE: OVERVIEW

To avoid and defend against RLUIPA claims, municipalities must first understand:

- The definition of "religious exercise."
- Permissible regulation of religious land use.

RELIGIOUS EXERCISE

RLUIPA defines religious exercise as "any exercise of religion, whether or not compelled by, or central to, a system of religious belief" (42 U.S.C. § 2000cc-5(7)(A)). Under RLUIPA, "[t]he use, building, or conversion of real property for the purpose of religious exercise" is considered to be religious exercise (42 U.S.C. § 2000cc-5(7)(B)).

RLUIPA's reach is broad and applies to almost any type of use alleged by a religious group as a form of religious exercise, even if nontraditional, as long as the beliefs are sincerely held. Courts do not determine what is and what is not religious exercise (see *U.S. v. Ballard*, 322 U.S. 78, 86-87 (1944)).

While municipalities are free to challenge the sincerity of religious beliefs, they should not opine on what they view as religious exercise. Challenging whether a religious group's proposed use is religious exercise could give rise to a discrimination claim.

Mixed use of a property can still be considered religious exercise (see *Chabad Lubavitch of Litchfield Cty., Inc. v. Borough of Litchfield*, 2016 WL 370696, at *6-7 (D. Conn. Jan. 27, 2016) (applying a segmented approach to each room in a multi-use building under which RLUIPA's substantial burden analysis was applied to rooms that were used for both secular and religious purposes, but not applied to rooms used only for secular purposes)).

REGULATION OF RELIGIOUS LAND USE

Religious uses are not exempt from zoning. A religious group "has no constitutional right to be free from reasonable zoning regulations nor does [it] have a constitutional right to build its house of worship wherever it pleases" (*Alger Bible Baptist Church v. Twp. of Moffatt*, 2014 WL 462354, at *6 (E.D. Mich. Feb. 5, 2014)). Courts have consistently recognized that "land-use regulation is one of the historic powers of the [s]tates" (*City of Edmonds v. Oxford House, Inc.*, 514 U.S. 725, 744 (1995)).

Prohibiting religious uses from certain zones is generally permissible as long as a municipality does not:

- Impose a substantial burden on the religious exercise of a person unless the action is the least restrictive means of advancing a compelling governmental interest (42 U.S.C. § 2000cc(a)(1)).
- Treat religious uses on less than equal terms with analogous secular assembly uses (42 U.S.C. § 2000cc(b)(1)).
- Discriminate based on religion (42 U.S.C. § 2000cc(b)(2)).
- Totally exclude religious uses from locating anywhere in the municipality (42 U.S.C. § 2000cc(b)(3)(A)).
- Unreasonably limit the opportunity for religious groups to locate within its jurisdiction (42 U.S.C. § 2000cc(b)(3)(B)).

However, this does not mean that religious uses must be permitted in any zoning district or that a religious group's proposed use of property is allowed as of right. Municipalities can allow religious uses as special permit uses (also known as conditional uses or special exception uses).

Municipalities regulate land with zoning and other controls based on their comprehensive plans. Comprehensive plans outline the municipality's long-term goals and policies that guide local land use decisions and operate as blueprints for development. As with most other uses, municipalities typically allow religious and other assembly uses in certain zones and exclude those uses from other zones. These restrictions further the municipality's comprehensive plan.

Courts have expressed deference to local planning principles to reject unreasonable limits claims and substantial burden claims under RLUIPA (see, for example, *Eagle Cove Camp & Conference Ctr., Inc. v. Town of Woodboro,* 734 F.3d 673 (7th Cir. 2013)).

RLUIPA CLAIMS

The primary claims made against municipalities under RLUIPA are:

- Substantial burden claims.
- Equal terms claims.
- Discrimination claims.
- Unreasonable limits claims.



If few parcels are available for religious use, municipalities should consider whether amendments to zoning regulations or to the official zoning map would make more land available for religious use.

SUBSTANTIAL BURDEN CLAIMS

The most common RLUIPA claim involves an assertion by a religious group that government action has substantially burdened its religious exercise. To claim a substantial burden, the religious group must first establish one of the following elements:

- The substantial burden is imposed on a program or activity that receives federal financial assistance.
- The substantial burden affects interstate commerce.
- The government has made an individualized assessment of the proposed religious use by imposing or implementing a land use regulation.
- (42 U.S.C. § 2000cc(a)(2).)

If the religious group can establish that government action substantially burdens its religious exercise, the government can only avoid liability if it can show that its action advanced a compelling governmental interest using the least restrictive means possible (42 U.S.C. § 2000cc(a)(1)).

RLUIPA lawsuits turn on whether an adverse zoning decision truly infringes religious exercise or is only a matter of preference or convenience for the religious group. Courts frequently reject claims of "financial cost and inconvenience, as well as the frustration of not getting what one wants" as constituting a burden on religion (*Castle Hills First Baptist Church v. City of Castle Hills*, 2004 WL 546792, at *11 (W.D. Tex. Mar. 17, 2004); see also *Midrash Sephardi, Inc. v. Town of Surfside*, 366 F.3d 1214, 1227 (11th Cir. 2004) ("While we certainly sympathize with those congregants who endure Floridian heat and humidity to walk to services, the burden of walking a few extra blocks, made greater by Mother Nature's occasional incorrigibility, is not 'substantial' within the meaning of RLUIPA")).

To help avoid and defend against substantial burden claims, municipalities should:

- Designate a surplus of land for religious use.
- Plan for a compelling interest.
- Regulate religious use based on size and impact.
- Encourage reapplication after a denial.

Designate a Surplus of Land for Religious Use

Conducting an annual inventory of all land available for religious use may help to plan for these uses and to avoid or defend against RLUIPA claims. The more land that is available for religious uses, the more difficult it is for a religious group to show that an adverse decision has caused it to modify or forego its religious exercise.

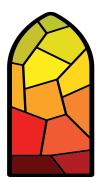
Some courts consider whether there are feasible alternative properties available for religious use. For example, the US Court of Appeals for the Second Circuit found a substantial burden where a village in New York denied an Orthodox Jewish group's special permit to expand its coeducational day school because of a lack of feasible alternatives. The Second Circuit credited the testimony of the school's experts, who testified that the planned location of the school expansion "was the only site that would accommodate the new building." (*Westchester Day Sch. v. Vill. of Mamaroneck*, 504 F.3d 338, 352-53 (2d Cir. 2007).)

A surplus can also help municipalities defeat claims brought under RLUIPA's total exclusion provision, which provides that "[n]o government shall impose or implement a land use regulation that ... totally excludes religious assemblies from a jurisdiction" (42 U.S.C. § 2000cc(b)(3)(A)). Claims under this provision can be defeated by a municipality by making some land available for religious use.

A municipality's annual inventory should determine how many parcels are:

- Vacant.
- Available for sale.
- Zoned to allow religious use.

If few parcels are available for religious use, municipalities should consider whether amendments to zoning regulations or to the official zoning map would make more land available for religious use. Real estate experts and planners can help municipalities better understand the market and determine whether they should amend their zoning maps to make more land available for religious use. Additionally, if a municipality chooses to defend a RLUIPA lawsuit, real estate experts and planners may be able to persuade a court that other sites are available for the religious group to use. A compelling interest must be more than pro forma reliance on traditional zoning interests. It must be supported by a complete and comprehensive record of the municipality's interests, and government action must be tailored to meet those interests.



Plan for a Compelling Interest

If a religious group shows that a government action has substantially burdened its religious exercise, a municipality can avoid liability only if its actions were taken to advance a compelling interest using the least restrictive means possible. Municipalities therefore must consider the compelling interests they seek to promote when taking a government action, such as enacting a regulation or denying a religious use application.

According to the US Supreme Court, compelling interests are interests of the "highest order" (see *Church of the Lukumi Babalu Aye, Inc. v. City of Hialeah*, 508 U.S. 520, 546 (1993)). Examples of compelling interests include:

- Promoting public health and safety (Wis. v. Yoder, 406 U.S. 205 (1972)).
- Preserving the rural and rustic, single-family residential character of a residential zone (*Eagle Cove Camp*, 734 F.3d at 673).
- Enforcing zoning regulations to ensure the safety of residential neighborhoods (*Murphy v. Zoning Comm'n of New Milford*, 289 F. Supp. 2d 87, 108 (D. Conn. 2003), vacated, 402 F.3d 342 (2d Cir. 2005)).
- Preventing crime (Harbor Missionary Church Corp. v. City of San Buenaventura, 642 F. App'x 726 (9th Cir. 2016)).

A compelling interest must be more than pro forma reliance on traditional zoning interests. It must be supported by a complete and comprehensive record of the municipality's interests, and government action must be tailored to meet those interests. Creating a complete and comprehensive record is especially important to defeat substantial burden claims, which are the most fact-intensive type of RLUIPA claim.

Municipal counsel should speak with the responsible planner and other municipal officials to identify these interests in advance. Relying on compelling interests during the review process can be proof that the municipal actions sounded in legitimate concerns from the start, and could be strong evidence to support the municipality's decision.

Regulate Religious Use Based on Size and Impact

Municipalities can treat religious uses differently from other uses based on the expected size and impact of the religious uses and still comply with RLUIPA. Municipalities have been successful in defending against RLUIPA claims by focusing on the size and impact of proposed religious uses, including the compelling interests the municipality seeks to advance.

For example, in Adhi Parasakthi Charitable, Medical, Educational, and Cultural Society of North America v. Township of West Pikeland, a Hindu group claimed that a local zoning code treated religious uses differently from secular uses. The court denied summary judgment because the zoning code did not discriminate against religious uses in favor of secular uses, but against large-scale uses in favor of small-scale uses. (721 F. Supp. 2d 361, 378 (E.D. Pa. 2010).) Similarly, a court denied summary judgment to a church, finding that the city's hostility toward the church's expansion arose not from religious discrimination, but from concerns over its size and proposed growth, which "threatened to outstrip the character and size of the city" (*Castle Hills*, 2004 WL 546792, at *14).

Encourage Reapplication After a Denial

Encouraging modifications to a proposed religious use application and suggesting that the religious group resubmit its proposal can increase a municipality's chances of defeating a substantial burden claim. A municipality can express on the record that it is willing to entertain a modified religious use application for a similar proposal.

However, disingenuously leaving open the possibility of modification and resubmission will not insulate municipalities from substantial burden claims. For example, in *Fortress Bible Church v. Feiner*, the court found a town's stated willingness to consider a church's future religious use application was not genuine. There was sufficient evidence that the town wanted to derail the church's project after the church refused to make a payment in lieu of taxes, and the town had manipulated the statutory environmental review process to that end. (694 F.3d 208, 219 (2d Cir. 2012).) In some cases, it may be helpful for the religious group and the municipality to jointly engage a mediator. If a municipality does not want to encourage reapplication, identifying compelling interests using the least restrictive means possible is crucial to defeating a substantial burden claim.

EQUAL TERMS CLAIMS

Municipalities must be careful to avoid the perception of unequal treatment when excluding religious uses from certain zones. RLUIPA requires that religious uses be treated as well as any comparable secular assembly use (42 U.S.C. § 2000cc(b)(1)). Courts have established different tests to determine unequal treatment (see *Elijah Grp., Inc. v. City of Leon Valley*, 643 F.3d 419, 422-23 (5th Cir. 2011)). However, violations of the equal terms provision are commonly found in cases where:

- A municipality imposes a different, more onerous application process on a religious group than on a secular group.
- Zoning codes prohibit religious uses, but permit secular assembly uses.

To help avoid and defend against equal terms claims, municipalities should:

- Use the same process and procedures for religious and secular uses.
- Articulate justifications for using different standards.
- Consider the impacts of all uses in commercial zones.

Use the Same Process and Procedures

If religious uses are prohibited in a particular zone, municipalities should ensure that analogous secular assembly uses are also prohibited. For example, courts have found violations where zoning codes prohibit religious uses, but allow secular assembly uses, such as:

- Clubs.
- Meeting halls.
- Community centers.
- Auditoriums.
- Theatres.
- Recreational facilities.

(Midrash Sephardi, 366 F.3d at 1231-32.)

Violations have also been found where religious uses are allowed, but subject to different, more stringent standards (see *Corp. of the Catholic Archbishop of Seattle v. City of Seattle*, 28 F. Supp. 3d 1163 (W.D. Wash. 2014) (requiring a private Catholic high school to obtain a variance from the city zoning code to install light poles on its athletic fields, while granting public schools a special exception from that requirement, violated the equal terms provision of RLUIPA)). Municipalities should develop comparable regulations for broad classes of similar uses, including by:

- Classifying assembly uses together.
- Permitting and prohibiting all assembly uses in the same zones, if possible.

Regulating for broad classes of uses may also help municipalities:

- Establish the neutrality and general applicability of their zoning codes.
- Demonstrate that they do not impermissibly target religious use.

However, some states have carved out regulatory power over certain types of uses, such as public schools. Courts have found that public uses regulated by the state are not proper comparators to equal terms claims involving similar but private uses regulated by municipalities (see *Marianist Province of the U.S. v. City of Kirkwood*, 2018 WL 4286409 (E.D. Mo. Sept. 7, 2018)).

Municipal counsel should scrutinize the zoning code to determine which uses could potentially be considered assembly uses. Assembly uses may not be obvious. For example, zoning codes that identify municipal uses may not appear to qualify as secular assembly uses, but they can include public schools, libraries, and museums.

If it is unclear whether a particular use could be considered an assembly use, municipal counsel should err on the side of caution, and regulate that use in the same manner as other grouped assembly uses.

Articulate Justifications for Using Different Standards

There may be valid reasons why a municipality does not want to regulate broadly, and these reasons may be acceptable if they are carefully articulated. Courts have held that municipalities must articulate any justifications for unequal treatment in the applicable sections of the zoning code itself to avoid claims of subjectivity (see *Catholic Archbishop of Seattle*, 28 F. Supp. 3d at 1168-69).

Justifications that have defeated, or that courts have held could potentially defeat, equal terms claims include:

- Creating parking spaces.
- Controlling traffic.
- Generating municipal revenue.
- Limiting a commercial zone to commercial use.

(See River of Life Kingdom Ministries v. Vill. of Hazel Crest, 611 F.3d 367, 373 (7th Cir. 2010).)

Consider the Impacts of All Uses in Commercial Zones

When creating a pure commercial district in name, municipalities should proceed with caution if they then allow non-commercial secular uses, but reject religious uses. In this case, municipalities should:

- Identify potential justifications for different treatment.
- Consider what other uses are allowed.
- Assess whether any other uses could cause the same impacts the municipality seeks to alleviate by using different standards for religious uses.

If other allowed uses are determined to cause the same or similar impacts as the religious uses that are excluded from the commercial zone, the municipality may be subject to an equal terms claim.

PREPARING FOR A RIPENESS DEFENSE

RLUIPA claims must be ripe to be adjudicated. The US Supreme Court set out the most common test to determine ripeness in *Williamson County Regional Planning Commission v. Hamilton Bank*, which requires that a religious group obtain a final, definitive position about how it can use its property, including exhaustion of the variance process (473 U.S. 172 (1985)). Under this test, courts have dismissed RLUIPA lawsuits for lack of ripeness where the religious group did not seek variance relief.

Another test to determine ripeness, which must be considered before the *Williamson County* test, is the relaxed ripeness test. Under the relaxed ripeness test, a court can adjudicate RLUIPA claims, even if the religious group did not seek a variance, if both:

- The religious group suffered immediate injury from the government's actions.
- Additional administrative remedies would not further define the alleged injuries.

(Dougherty v. N. Hempstead Bd. of Zoning Appeals, 282 F.3d 83, 90 (2d Cir. 2002).)

To preserve a ripeness defense, municipalities should consider establishing either:

- An administrative procedure to allow a religious group to appeal an adverse zoning decision to the zoning board of appeals or another agency.
- A formal process of reconsideration for land use decisions, especially one that is required before a further administrative appeal.

These additional procedures could place municipalities in a position to:

- Demonstrate that an alleged immediate injury is ill-defined absent an appeal of an adverse decision.
- Prompt the court to dismiss a lawsuit, especially where the religious group did not seek a variance or other relief.

For example, in *Centro Familiar Cristiano Buenas Nuevas v. City* of Yuma, a city sought to create an entertainment district. The city required churches, but not other secular groups, to obtain a conditional use permit because a state statute prohibited the issuance of new liquor licenses to businesses operating within 300 feet of a church. The US Court of Appeals for the Ninth Circuit rejected the city's stated justification for the unequal treatment, namely to promote the development of the entertainment district, because "many of the uses permitted as of right would have the same practical effect as a church of blighting a potential block of bars and nightclubs" (*City of Yuma*, 651 F.3d 1163, 1174 (9th Cir. 2011)).

DISCRIMINATION CLAIMS

RLUIPA's nondiscrimination provision prohibits a municipality from imposing a land use regulation that discriminates against an assembly or institution based on its religion or religious denomination (42 U.S.C. § 2000cc(b)(2)). Although few courts have interpreted or applied this provision, the Second Circuit found that the provision implicated many of the same factors under the Equal Protection Clause, including statements made by community members (*Chabad Lubavitch*, 768 F.3d at 199; see below *Denounce Discriminatory Statements Made by Members of the Public*). Plaintiffs can also support discrimination claims by identifying other religious groups that have been treated more favorably. However, religious animus (express or implied) is required to prove a discrimination claim.

Additionally, discriminatory comments made by government officials or consultants reviewing a religious group's land use proposal, especially when made on the public record, can be damaging to municipalities defending against other RLUIPA claims, such as substantial burden claims. Plaintiffs' attorneys might construe any relevant comment as an example of overt discrimination. One court found a town's "open hostility" to religious use, in support of finding a violation of RLUIPA's substantial burden provision, was evinced in part by:

- Town board members' comments that they opposed the religious use application because it was "another church."
- The town's instruction to the town planner to "stop" and "kill" the project.

(Fortress Bible, 694 F.3d at 214, 219-20.)

Some courts consider whether a municipality's decision was arbitrary and capricious when evaluating RLUIPA claims (see *Westchester Day Sch.*, 504 F.3d at 351). Discriminatory comments made by public officials could also support a finding that a municipality's decision was arbitrary and capricious. Even comments from municipal counsel that are not carefully considered are subject to being misconstrued.

To help avoid and defend against discrimination claims and other claims under RLUIPA, municipalities should:

- Cure damage from discriminatory statements made by municipal officials.
- Denounce discriminatory statements made by members of the public.

Cure Damage from Statements Made by Municipal Officials

Municipal officials should immediately and publicly renounce on the record any statements that could be construed as discriminatory and should clarify that the religious group's beliefs do not impact the municipality's review of the religious use application.

The municipality should also consider:

- Requesting that the offending individual recuse himself from further review of the religious use application, as well as:
 - note on the record that the reason for the recusal is due to the discriminatory statement; and
 - affirm again that the religious group's beliefs do not affect the municipality's decision.
- Asking the religious group for suggestions regarding how the municipality can remedy the situation. If the municipality acts on the religious group's suggestion (for example, by officially condemning the statement), the religious group may have waived the opportunity to challenge the statement.

Even if a statement is unclear, but could be construed as discriminatory, the record should be clarified. While it is difficult to predict whether these actions would be sufficient to cleanse the record, they demonstrate good faith efforts on the part of the municipality.

Denounce Discriminatory Statements Made by Members of the Public

Municipalities should address discriminatory statements made by members of the public. If these comments are not appropriately addressed, the municipality could be found to be complicit in, or, more consequentially, persuaded by these statements. Additionally, the Second Circuit recently ruled that public comments are one factor to consider under a RLUIPA discrimination claim (*Chabad Lubavitch*, 768 F.3d at 199).

In *City of Cleburne v. Cleburne Living Center*, the city denied a special permit for a group home for people with developmental disabilities due to residents' prejudices against those individuals (473 U.S. 432 (1985)). The city's deference to the negative attitudes and unfounded fears of the residents supported a finding of discrimination under the Equal Protection Clause. Although not a religious land use case, the same principle applies. As the US Supreme Court noted, "[p]rivate biases may be outside the reach of the law, but the law cannot, directly or indirectly, give them effect." (*Cleburne Living Ctr.*, 473 U.S. at 448.)

The steps municipalities should take to address discriminatory statements made by members of the public differ depending on whether the discriminatory statements are made:

- At a public hearing.
- Outside of a public hearing.

To help prevent members of the public from making discriminatory statements at a public hearing, municipalities should consider:

- Preparing a statement to be read at the opening of the public hearing to inform the public that the religious group may submit evidence about its religion, particularly regarding what its beliefs require and the space needed to accommodate its exercise of religion.
- Requesting that members of the public:
 - refrain from challenging the religious group's beliefs, even if they disagree about whether the proposed use is religious use; and
 - limit any comments to zoning issues only.

If discriminatory statements are made, a municipal official should immediately:

- Instruct the speaker to limit his comments to zoning issues.
- Denounce the discriminatory statement.
- Reiterate on the record that religion plays no part in the municipality's decisions.

Discriminatory statements made by members of the public outside of a public hearing, such as those made on blogs or through local media outlets, are not part of the record. However, these types of statements can taint the public debate and color a municipality's decision to deny use. Municipal officials who are aware of those comments should denounce them in a public forum.

UNREASONABLE LIMITS CLAIMS

RLUIPA's exclusions and limits provision prohibits a municipality from imposing a land use regulation that either:

- Completely excludes religious assemblies from a jurisdiction.
- Unreasonably limits religious assemblies, institutions, or structures within a jurisdiction.

(42 U.S.C. § 2000cc(b)(3).)



Discriminatory statements made by members of the public outside of a public hearing, such as those made on blogs or through local media outlets, are not part of the record. However, these types of statements can taint the public debate and color a municipality's decision to deny use. This provision imposes two separate requirements on municipalities:

- Municipalities may not entirely prohibit religious uses from locating within a jurisdiction. Religious uses must be allowed to locate somewhere, whether it is in a single zoning district or multiple zones. A total exclusion claim is defeated where religious uses are allowed, even if exclusively as special permit uses. (Vision Church v. Vill. of Long Grove, 468 F.3d 975, 990 (7th Cir. 2006).)
- Local governments must provide reasonable opportunities for religious uses to locate. For example, a violation of the unreasonable limits provision was found where religious uses were subject to heightened frontage requirements. This meant that religious uses had to aggregate five properties to satisfy the frontage requirement at an additional cost of between \$880,000 and \$2.5 million. The court stated that "[w]hile it is true that religious assemblies cannot complain when they are subject to the same marketplace for property as are all land users, religious assemblies are not participating in the same marketplace when they are required to aggregate anywhere from 2-7 times the number of properties as the average land user and required to obtain more frontage than any other non-residential uses in the same district." (Chabad of Nova, Inc. v. City of Cooper City, 575 F. Supp. 2d 1280, 1290 (S.D. Fla. 2008).)

Search Local Government Regulation of Religious Land Uses Under RLUIPA for more on unreasonable limits claims.

RLUIPA'S SAFE HARBOR PROVISION

The availability of land for religious uses may not be enough to defeat an unreasonable limits or substantial burden claim. Courts have found violations of RLUIPA's unreasonable limits provision "where regulations effectively left few sites for construction of houses of worship, such as through excessive frontage and spacing requirements, or have imposed steep and questionable expenses on applicants" (US Department of Justice (DOJ), Statement of the Department of Justice on the Land-Use Provisions of the Religious Land Use and Institutionalized Persons Act (RLUIPA), Question 15 (Dec. 15, 2010)). Additionally, there may be no opportunity to make more land available for religious use.

To address these situations, RLUIPA contains a safe harbor provision that authorizes municipalities to exempt religious land uses from certain policies or practices that might otherwise violate the statute (42 U.S.C. § 2000cc-3(e)). Although the safe harbor provision does not expressly provide what municipalities must do to avoid liability, it gives them broad authority to act. Municipalities should add the safe harbor provision verbatim to their local zoning codes, to allow for religious uses when a religious group is having difficulty finding land.

The safe harbor provision could be used by municipalities to, for example:

- Reconsider a denial, for example where a religious group claims that a zoning denial, coupled with the realities of the real estate market, have imposed a substantial burden on religious exercise (see *Riverside Church v. City of St. Michael*, 2017 WL 3521719 (D. Minn. Aug. 16, 2017)).
- Reverse a denial and approve the religious use application subject to reasonable conditions. Municipalities should work with religious groups to determine which conditions would be acceptable for all parties. If this is not feasible, the municipality should ensure that all conditions of approval are reasonable in scope and further compelling interests (such as public health and safety) in the least restrictive means possible.
- Reopen a hearing, inform the religious group of an acceptable development design, or reevaluate the religious use application if the former hearing was full of religious animus, in cases where a RLUIPA lawsuit is filed after a denial or when a religious use application is approved with conditions.
- Amend zoning codes to ensure that religious uses are treated the same as secular uses to comply with RLUIPA's equal terms provision.

COUNSELING MUNICIPAL OFFICIALS

RLUIPA is not easy to understand, and even courts interpret it differently. Municipal counsel should:

- Provide training to municipal officials on RLUIPA's requirements.
- Conduct mock religious use application exercises.
- Provide real-time advice at meetings and public hearings.

RLUIPA TRAINING

Proper training of municipal officials by municipal counsel prior to the review of a religious use application is essential to avoid and defend against RLUIPA claims.

For example, in *Grace Church of North County v. City of San Diego*, the court found a violation of RLUIPA's substantial burden provision in part because of the arbitrariness of the municipality's decision-making process. The court noted that the planning board members "lacked legal training and possessed little to no knowledge of RLUIPA" and there was "no attempt by the City to educate the [planning board] regarding RLUIPA." (555 F. Supp. 2d 1126, 1137 (S.D. Cal. 2008).)

Even if comprehensive training is not feasible, municipal counsel should offer training tailored to the issues relevant to specific proposals. Additionally, municipal counsel should consider:

- Providing annual courses to update municipal officials on new developments in the law.
- Updating zoning handbooks.
- Circulating copies of the DOJ's RLUIPA reports, which are freely available to decision-makers (see, for example, DOJ, Update on the Justice Department's Enforcement of the Religious Land Use and Institutionalized Persons Act: 2010–2016).
- Administering mandatory trainings and testing for municipal officials based on their review of the zoning handbook or other materials.

However, if municipal counsel is involved in reviewing the religious group's application, training should be conducted by

an outside provider. This can help maintain the confidentiality of the attorney-client relationship. Non-privileged actions and statements from municipal counsel, likely the municipality's agent, will be part of the record if a RLUIPA claim is litigated.



Search Attorney-Client Privilege and Work Product Doctrine Toolkit for resources to assist counsel in navigating the attorney-client privilege and the work product doctrine in litigation.

MOCK RELIGIOUS USE APPLICATION EXERCISES

Municipalities can create mock exercises to help identify any vulnerabilities in their regulations by enlisting municipal officials to take on roles as potential religious group applicants and make hypothetical applications. The hypothetical applications should build in as many teaching points as possible. Roles can be assigned to some participants, but not others, to create a more realistic scenario.

For example, the mock exercise could involve a religious group's application for a house of worship with a private, religious school in a residential neighborhood. Additional complexities could be introduced to make the mock exercise more challenging, such as:

- The religious group seeks to use hallucinogenic tea as part of its faith.
- Part of the school will be used for only religious classes, while the other part of the school will be used for only secular classes.
- Within the past few years, the municipality has approved both secular and religious high schools of varying sizes in the same zone.

- Municipal officials:
- have a conflict of interest; or
- have made questionable comments.
- Neighbors are angry about the religious group's proposal.

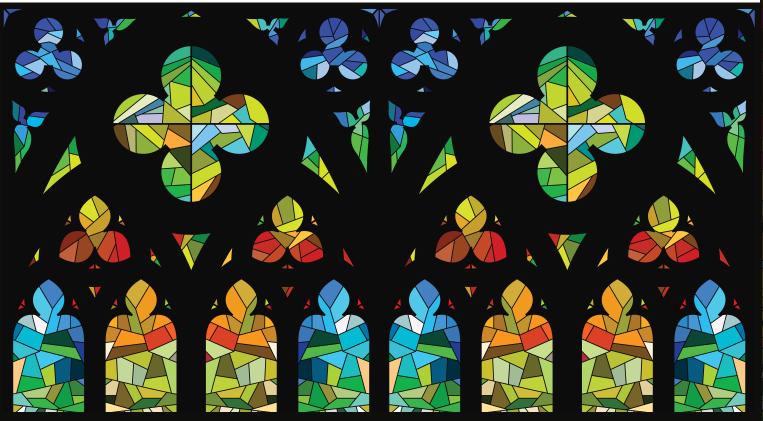
After the mock exercise is complete, municipal counsel should identify any issues and critique the municipality's decision and its handling of the mock public hearing.

REAL-TIME ADVICE

Municipal or special counsel should attend all meetings or hearings where religious land use proposals are considered. Some of the factors under RLUIPA may conflict with certain aspects of the standard discretionary review process. For example:

- Financial hardship generally cannot form the basis for variance relief, but a religious group's financial situation is relevant to substantial burden claims (see Westchester Day Sch., 504 F.3d at 352-53).
- Consideration of the religious group's ability to find ready alternatives may not be relevant to most other types of applications, but is relevant to religious and other land uses that have First Amendment protection, such as adult entertainment.

Additionally, if a municipal official makes a comment that is clearly inconsistent with RLUIPA, it may be necessary for municipal counsel to step in and provide real-time advice to avoid a decision that may later be found to violate RLUIPA.



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ATTACHMENT 4:

Emails from Ashley Davis, Deputy Planning Director, Lancaster County.

From:	Ashley Davis
To:	Jennifer Bryan
Subject:	FW: Faith Presbyterian Church
Date:	Wednesday, December 6, 2023 2:45:51 PM
Attachments:	LCLogo c716c29e-f766-46c0-a18c-7d20f2fc6ebd.png



Ashley Davis, *Deputy Planning Director* Planning

Lancaster County Government P.O. Box 1809 Lancaster, SC 29720

P:(803) 285-6005 F: (877) 636-7963 ADavis@lancastersc.net

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From: Ashley Davis

Sent: Monday, September 18, 2023 5:12 PM
To: dick.bonner64@gmail.com; dmbender33@aol.com; rjtacy@gmail.com
Cc: Matthew Blaszyk <mblaszyk@lancastersc.net>; Allison Hardin <ahardin@lancastersc.net>
Subject: RE: Faith Presbyterian Church

Mr. Bonner,

There are a few points I would like to address in your email below.

- 1. Per the South Carolina Vested Rights Act Section 6-29-1530, Site Specific Development plans have a vested right to develop for a period of 2 years after which applicants must request extensions of the approved plan via the process laid out by the local jurisdiction (in this case: Lancaster County UDO section 9.2.17). The church did not file any form of extension request therefore the former plan set has expired and holds no bearing on new approvals.
- Lancaster County UDO section 1.1.6.D states: All development approvals granted in accordance with the UDO and other County ordinances and policies in effect prior to the effective date for this ordinance established in Section 1.1.11, shall have until 2 years to complete the approved development under the terms of the previous ordinances and policies. After such time, all development must be completed in accordance with the provisions of this UDO.

- 3. UDO Section 1.1.7.C.2.A and 1.1.7.C.2.B states: *a*. Any type of land development application which has been officially filed with the appropriate County official prior to the effective date of this ordinance or any amendment thereto, may continue to be processed under the land use rules and regulations in effect prior to said date. *b*. The application approval process for such applications must be completed within 2 years of the filing date.
- 4. UDO Section 9.3.3.A.4 states: *Maximum Build-Out Period:* If construction is not begun under such an outstanding permit within a period of one year subsequent to the passage of this ordinance, or where it has not been completed within 2 years subsequent to passage of this ordinance, any further construction or use shall be in conformity with the provisions of this ordinance. We as County employees do not have the authority to provide exemptions to this portion of the UDO.
- 5. UDO Section 9.3.4.B.4 states: **Expansion of Structures:** Any improvement or expansion of any structure on a nonconforming occupied lot must comply with all other minimum requirements of this ordinance or a variance must be obtained from these requirements through an action of the Board of Zoning Appeals.
- 6. As local regulatory documents are legally binding documents, County Staff cannot simply make the determination to exempt you from any of the regulations provided above and/or from setback and Highway Corridor Overlay standards unless explicitly allowed by the controlling document itself.
- 7. In no way are these standards (setbacks and highway corridor overlay) denying the church the opportunity to fulfill its Religious & Community Mission. An expansion may occur on this site, religious practice may continue, and new buildings may be constructed so long as they comply with current local, state, and federal laws and regulations.
- 8. Lastly, there is no path for "grandfathering" a new building to prior standards. You may however request a variance or variances from the Board of Zoning Appeals. If you would like to discuss this process further, please let us know.

Best, Ashley

From: Dick Bonner <<u>dick.bonner64@gmail.com</u>>
Sent: Monday, September 18, 2023 1:48 PM
To: Matthew Blaszyk <<u>mblaszyk@lancastersc.net</u>>
Cc: David Bender <<u>dmbender33@aol.com</u>>; Robert Tacy <<u>rjtacy@gmail.com</u>>
Subject: Faith Presbyterian Church

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Good Afternoon Matthew,

We have diligently reviewed your reply of Sep 11 and are still of the opinion that we should be Grandfathered and allowed to comply with the 20' side setback that was in place when we designed & constructed the first portion of our existing building as the total building footprint was clearly shown on those plans. We even went as far as grading & strengthing the pad to accommodate. We desired to complete building in one phase but were unable to obtain financing for the total amount required to complete.

We were not advised at that time of any foreseen changes to the zoning setbacks or we would have designed the building differently. The recent changes are extremely punitive to our plans. During construction we constructed roughins for the openings into the area we now plan to construct. By losing 15' additionally to the side of the building we will not be able to utilize those openings. Further, we cannot easily modify the building because of the location of the existing "1800's" church building which we are carefully trying to protect as it is a significant part of Indian Land & Lancaster County history. Also the cemetery on the E. Elevation will likely prohibit additional encroachment.

All things considered, it is entirely likely we might have to cancel our plans for the completion of the Facility that the Congregation & Community was promised in 2015 and provided funding for. In my humble opinion, I guess t could be said that because of the recent Lancaster County Zoning change "Faith Presbyterian Church is being denied opportunity to fulfill its Religious & Community Mission Practices".

We therefore, request that Grandfathering Faith Presbyterian Church to 2015 Side Setback requirement that was in effect when the first half of the building was constructed be extended. Once again, *"The Granting of this request would not be of substantial Detriment to the surrounding properties or to the Public Good."*

If Grandfathering cannot be provided by you. Please provide us with the contact information of the persons or agency where we should next turn.

Once again we sincerely thank you for your support in this matter.

Regards, Dick Bonner 704-953-8644

From:	Ashley Davis				
То:	Jennifer Bryan				
Subject:	FW: Faith Presbyterian Church				
Date:	Wednesday, December 6, 2023 2:44:46 PM				
Attachments:	LCLogo c716c29e-f766-46c0-a18c-7d20f2fc6ebd.png				
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	LCLogo c716c29e-f766-46c0-a18c-7d20f2fc6ebd.png				

Ashley Davis, Deputy Planning Director Planning



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From: Robert Tacy <rjtacy@gmail.com>
Sent: Tuesday, September 26, 2023 3:16 PM
To: Ashley Davis <ADavis@lancastersc.net>
Cc: Matthew Blaszyk <mblaszyk@lancastersc.net>; Rev David Bender <DMBender33@aol.com>; Dick
Bonner <dick.bonner64@gmail.com>
Subject: Re: Faith Presbyterian Church

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Ashley,

Thank you so much for the information and clarifications. Most of this is what I expected. It is interesting that Rev. Bender is listed as the registered agent; we had thought it would be the President of the Corporation. I think I will come in person. Is there any particular time that is best ... or that I should avoid?

Also, is this considered my conference with you? Again thank you for your help and hopefully I will meet you on Monday or Tuesday.

(my husband is Robert and we share the same email) 803-577-1032

On Tue, Sep 26, 2023 at 2:43 PM Ashley Davis <<u>ADavis@lancastersc.net</u>> wrote:

Robert,

- 1. It is up to you all to determine what you are requesting a variance for as there were a number of outstanding comments. With that said, if the goal is to receive a variance to the side setback, then you would be requesting a variance from the INS Side setback in UDO section 2.4.
- 2. This ordinance went into effect on 11.28.2016; I believe the church was able to fall under the prior setbacks based on UDO Section 1.1.7.C.2 as an application may have been filed but the plans had not yet been approved at the adoption date of this ordinance.
- 3. The application fee is \$375 and is payable to Lancaster County. This fee does not fall under the fee waiver in section 7-25 as it is not a building permit or plan review fee; it is a zoning variance fee. This fee goes towards the cost the county incurs when meeting legal noticing requirements established by the state.
- 4. The Property Owners signature should be a legal signatory of "Faith Presbyterian Church USA". It appears based on available state records that a David Michael Bender is listed as the Registered Agent for this Non-Profit.
- 5. You can submit in person (only one copy is needed), or you can submit though the Evolve Portal found at the link below:

https://evolvepublic.infovisionsoftware.com/lancaster/?portal=project

-Ashley



Ashley Davis, *Deputy Planning Director* Planning

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From: Robert Tacy <<u>rjtacy@gmail.com</u>>

Sent: Tuesday, September 26, 2023 1:44 PM

To: Ashley Davis <<u>ADavis@lancastersc.net</u>>; Matthew Blaszyk <<u>mblaszyk@lancastersc.net</u>>

Cc: Rev David Bender <<u>DMBender33@aol.com</u>>; Dick Bonner <<u>dick.bonner64@gmail.com</u>> **Subject:** Re: Faith Presbyterian Church

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Ashley and Matthew,

One more question. Regarding the fee of \$375, would that be covered by:

Sec. 7-25. - Schedule of permit fees.

(9)*Religious institutions.* The first thirty thousand dollars (\$30,000.00) in combined building permit fees and plan review fees shall be waived for work on a sanctuary, church educational facility (except pre-school, K—12 school, or post-secondary school facilities), and family life center facility of a religious institution. Other facilities of a religious institution, including, but not limited to, a manse, parsonage, or a denominational administrative facility, shall have standard fees assessed. Proof of designation as a religious institution shall be by submission of the appropriate Internal Revenue Service documentation.

Thanks. Hope to get together soon.

Jan Tacy

On Mon, Sep 25, 2023 at 7:44 AM Robert Tacy <<u>rjtacy@gmail.com</u>> wrote:

Good morning Ashley and Matthew,

This is Jan Tacy and I will be preparing Faith's Variance Application and presenting Faith's appeal to the BZA. I see from the BZA website that applicants must confer with you, Ashley, prior to submission. Therefore, I would like to meet with you or speak on the phone as soon as possible.

We want to have our appeal heard at the November 14, 2023 BZA meeting, which means I need to make our submission by October 3, 2023. Please let me know when we can get together. I apologize for the short timeframe but I have been out of town for the last two weeks on a trip that had been preplanned. I am meeting with Rev. David Bender and Dick Bonner today at 10:30 am, but am otherwise available all week.

I do have questions:

1. Confirm we are appealing Section 2.4 District Development Standards of the current UDO

adopted 11.28.2016, which sets the setback requirement of 35 ft for side, rear, and street side in properties zoned Institutional District (INS). Is 11.28.2016 when the 35 ft setback went into effect?

2. Clarify when Faith was rezoned to INS and how we would have been notified.

3. Confirm the application fee is \$375.00 and is payable to who?

4. The first page of the Variance Application which requests property information asks for the property owner of record. The property is owned by Faith Presbyterian Church USA. Who signs for the church? The Pastor? Also, is this page "Form 1"?

5. Do I submit the application in person and, if so, do I need an appointment? How many copies? Will I receive a case # after submission?

Looking forward to meeting or talking with you in the near future. Thank you for your help and insight throughout this process.

Sincerely, Jan Tacy 803-577-1032

ATTACHMENT 5: Zoning Variance Criteria

ZONING VARIANCE CRITERIA

- i. THAT THERE ARE PRACTICAL DIFFICULTIES OR UNNECESSARY HARDSHIPS IN THE WAY OF CARRYING OUT THE STRICT LETTER OF THIS ORDINANCE;
- THAT IF THE APPLICANT COMPLIES WITH THE PROVISIONS OF THE ORDINANCE, THE
 PROPERTY OWNER SEEKING THE VARIANCE CAN SECURE NO REASONABLE RETURN FROM,
 OR MAKE NO REASONABLE USE OF HIS PROPERTY;
- iii. THAT SPECIAL CONDITIONS AND CIRCUMSTANCES EXIST WHICH ARE PECULIAR TO THE LAND, STRUCTURE OR BUILDING INVOLVED AND WHICH ARE NOT APPLICABLE TO OTHER LANDS, STRUCTURES OR BUILDINGS LOCATED IN THE SAME LAND DEVELOPMENT DISTRICT;
- iv. THAT THE VARIANCE WILL NOT MATERIALLY DIMINISH OR IMPAIR ESTABLISHED PROPERTY VALUES WITHIN THE SURROUNDING AREA;
- v. THAT THE SPECIAL CONDITIONS AND CIRCUMSTANCES REFERENCED IN III, ABOVE, RESULT FROM THE APPLICATION OF THIS ORDINANCE AND NOT FROM THE ACTIONS OF THE APPLICANT;
- vi. THAT THE VARIANCE IS IN HARMONY WITH THE GENERAL PURPOSE AND INTENT OF THIS ORDINANCE AND PRESERVES ITS SPIRIT;
- vii. THAT THE VARIANCE IS THE MINIMUM NECESSARY TO AFFORD RELIEF; AND
- viii. THAT THE PUBLIC HEALTH, SAFETY AND GENERAL WELFARE HAVE BEEN ASSURED AND SUBSTANTIAL JUSTICE HAS BEEN DONE

Ordinance # / Resolution #: Contact Person / Sponsor: Department: Board of Zoning Appeals Date Requested to be on Agenda: 2/6/2024

Issue for Consideration:

Points to Consider:

Recommendation:

Description	Upload Date	Туре
Staff Report	1/30/2024	Exhibit
Application	1/2/2024	Exhibit
Location Map	1/2/2024	Exhibit
Deed	1/2/2024	Exhibit
Recorded Plat	1/2/2024	Exhibit
Outen Letter in Support	1/2/2024	Exhibit

Lancaster County	Case No. VAR-2023-2607 Staff Report to Board of Zoning Appeals Meeting Date: February 6, 2024			
REQUEST:	Application by Dustin Floyd, requesting a variance from Unified Development Ordinance Sec. 2.4 District Development Standards: Setbacks			
PROPERTY LOCATION:	504 Oakhaven Drive			
TAX MAP NUMBER:	TM# 0088K-0A-008.00			
ZONING DISTRICT:	Rural Neighborhood (RN) District			
HEARING NOTICES:	Published 01/20/2023 The Lancaster News Notices mailed 1/19/2024 Signs posted 12/21/2023, checked 1/19/2024 Agenda posted online and in Administration Bldg Lobby 01/30/2024			

OVERVIEW:

The applicant is requesting a variance from Unified Development Ordinance (UDO) Section 2.4 District Development Standards: Setbacks, to allow a 10-foot side setback instead of 35 feet.

Background

The subject property is approximately 0.79 acres and is located at 504 Oakhaven Drive, east of Kershaw-Camden Highway. The property is zoned Rural Neighborhood (RN) District. The applicant discovered that his contractor conducted unpermitted work when building an 840-square-foot garage and sought information from the Building Department for retroactive inspection and approval. He was informed by the Building Department staff that the structure did not meet required setbacks, because accessory structures over 600 square feet in area must meet the same setbacks as a principal structure. In this case the correct setbacks would be 20 feet from the Mountain Laurel Road side (southern boundary) and 25 feet from the rear property line (eastern boundary). The structure as built encroaches into the rear setback by 15 feet.

The relief requested is a reduction of the rear setback to 10 feet.

RELATION TO THE UNIFIED DEVELOPMENT ORDINANCE:

UDO Section 2.4, Purpose/Limitations

The following tables outline the primary development standards for each base zoning district in Lancaster County. For development on infill lots and additions to existing development, the standards in Chapter 1 shall also apply.

Case No. VAR-2023-2067 Staff Report to Board of Zoning Appeals Meeting Date: February 6,2024

SECTION 2.4 STANDARD	ZONE: Rural Neighborhood (RN)		
1. DEVELOPMENT STANDARDS			
A. District/Development Area (min)	n/a		
B. Development/District Exterior Setback/ Buffer	n/a		
C. Density (max)	n/a		
D. Open Space (min)	Exempt		
E. Park Space (min)	Exempt		
2. LOT STANDARDS			
A. Lot Area (min)	1.0 acre		
B. Lot Width at Front Setback (min)	130 lf		
C. Pervious Surface (min)	50%		
3. PRINCIPAL BUILDING			
A. Principal Front Setback (min)	40 ft		
B. Street Side/Secondary Front Setback (min)	<mark>20 ft</mark>		
C. Side (from adjacent lot) Setback (min)	20 ft		
D. Rear Setback (min)	<mark>25 ft</mark>		
E. Other Standards	n/a		
4. ACCESSORY STRUCTURE			
A. Side Setback	5 ft		
B. Rear Setback	5 ft		
C. Other Standards	See Below (1, 2)		
5. PARKING CONFIGURATION			
A. Parking Location per Section 9.3	7.2.3		
B. Parking in Exterior Setback/Buffer	n/a		
6. BUILDING HEIGHT			
A. Principal Building (max)	35 ft		
B. Accessory Structure (max)	35 ft		
C. Additional Height Permitted with Additional Setback	1 ft additional height permitted with each 2 ft horizontal setback		

1. Accessory structures over 600 sf must comply with principal setback requirement.

2. No accessory structures may be located on corner lots between the street and wall line of the principal structure.

3. For any nonresidential structure which is located immediately adjacent to a single-family residential use or district, the lot boundary line minimum distance shall be determined as follows: For every foot building height, the developer shall provide setbacks equal to the height of the building. At no time shall the setback be less than what is indicated in the above table.

4. The Development/District Exterior Setback/Buffer shall not apply between adjacent LI and HI districts. A waiver of these requirements may be granted by the Administrator for LI and HI lots existing at the adoption date of this ordinance which do not meet the specified minimum District/Development Area. In such instances the building setback standards for the AR District shall apply. A waiver of these requirements may also be granted by the Administrator in order to permit access to an adjacent railroad right-of-way.

UDO Section 9.2.12, Variances - Standard of Review

A. PURPOSE/LIMITATIONS

1. Purpose: The variance process administered by the Board of Zoning Appeals is intended to provide limited relief from the requirements of this ordinance in those cases where strict application of a particular requirement will create a practical difficulty or unnecessary hardship prohibiting the use of the land in a manner otherwise allowed under this ordinance.

2. Financial Hardship Not Sufficient Ground for Variance: It is not intended that variances be granted merely to remove inconveniences or financial burdens that the requirements of this ordinance may impose on property owners in general or to increase the profitability of a proposed development.

3. Use Variances Not Permitted: In no event shall the Board of Zoning Appeals grant a variance which would allow the establishment of a use which is not otherwise allowed in a land development district or which would change the land development district classification or the district boundary of the property in question. Nor shall the Board grant a variance which would allow the establishment of a use set forth herein as requiring certain conditions or standards under conditions or standards less than those minimums.

4. Authority Limited to this Ordinance/ Conflicts with other Laws Prohibited: In no event shall the Board of Zoning Appeals grant a variance which would conflict with the International Building Code, as amended, or any other state code unless otherwise authorized by duly enacted applicable laws and regulations.

C. FORMAL REVIEW

1. Action by the Board of Zoning Appeals

a. Upon receipt of the request for a variance from the Administrator, the Board of Zoning Appeals shall hold a quasi-judicial hearing on the request.

b. After conducting the hearing, the Board of Zoning Appeals may: deny the application; conduct an additional public hearing on the application; or grant the application. It shall take a majority vote of the Board to grant a variance.

c. A decision by the Board of Zoning Appeals shall be made within 30 days of the date of the hearing.

d. The Board of Zoning Appeals, as established by Lancaster County, shall hear and decide requests for variances from the requirements of the standards for the Flood Damage Prevention standards located in Chapter 8.

2. Standard of Review

- **a.** General Variance Requests: The Board of Zoning Appeals shall not grant a variance unless and until it makes all of the following findings:
 - i. That there are practical difficulties or unnecessary hardships in the way of carrying out the strict letter of this ordinance;
 - ii. That if the applicant complies with the provisions of the ordinance, the property owner seeking the variance can secure no reasonable return from, or make no reasonable use of his property;

- iii. That special conditions and circumstances exist which are peculiar to the land, structure or building involved and which are not applicable to other lands, structures or buildings located in the same land development district;
- iv. That the variance will not materially diminish or impair established property values within the surrounding area;
- v. That the special conditions and circumstances referenced in iii, above, result from the application of this ordinance and not from the actions of the applicant;
- vi. That the variance is in harmony with the general purpose and intent of this ordinance and preserves its spirit;
- vii. That the variance is the minimum necessary to afford relief; and
- viii. That the public health, safety and general welfare have been assured and substantial justice has been done.

UDO Section 1.1.4, Purpose and Intent

The regulations contained in the UDO have been adopted in accordance with the Comprehensive Plan for Lancaster County, South Carolina, as adopted, in order to:

A. Promote a strong, diverse economy that supports a wide variety of businesses and enterprises.

B. Provide sustainable, well-managed growth that maintains quality of life, protects open space and environmental quality, retains the natural character of the region, and maximizes the efficiency of the infrastructure investments.

C. Promote a safe and healthy environment with good air and water quality.

D. Support increased collaboration among jurisdictions on issues that transcend boundaries, including growth management, transportation, and environmental concerns, in a manner that recognizes both regional and local needs.

E. Promote community leadership and cooperative volunteerism for all residents.

F. Create high quality educational opportunities that are available to all residents.

G. Encourage community and stakeholder collaboration in development decisions, which are predictable, fair, and cost effective.

H. Preserve open space, farmland, natural beauty, and critical environmental areas.

I. Strengthen and direct development towards existing communities.

J. Encourage mix of land uses with compact building design and walkable neighborhoods.

K. Create a range of housing opportunities and choices.

L. Foster distinctive, attractive communities with a strong sense of place.

UDO Section 1.4.7 Accessory Uses and Structures

The purpose of this section is to establish standards for accessory uses and structures in Lancaster County's land use jurisdiction. Except as provided elsewhere in this chapter, it shall be unlawful for any person to erect, construct, enlarge, move, or replace any accessory use or structure without first obtaining a Zoning Permit from the Administrator.

A. GENERAL

1. Accessory Uses and Structures: Accessory uses and structures may only be used for purposes permitted in the district in which they are located.

2. Not for Dwelling Purposes: Accessory structures shall not be used for dwelling purposes except as approved Accessory Dwelling Units (see Section 5.2.3).

3. Building Permits May Be Required: Depending on the size of the structure and the incorporation of various improvements (e.g., electrical, plumbing), a building permit may also be required.

Standards	Single-Family/Two-Family Lots – Less than ½ Acre	Single-Family/Two-Family Lots – ½ Acre to 2 Acres	All Other Uses and Lots Larger than 2 Acres
1. Permitted Location	Side/rear yard only	Side/rear yard only	Permitted in all yards – may not be closer than 30 ft.to right-of-way
2. Maximum Number Permitted	2	2	No maximum
3. Maximum Building Footprint	750 sq. ft. per structure; Aggregate area no greater than 75% of the principal structure	1500 sq. ft. per structure; Aggregate area no greater than 75% of the principal structure	No maximum

B. LOCATION, MAXIMUM NUMBER, AND MAXIMUM AREA

C. OTHER REQUIREMENTS

1. Distance to Single Family Dwelling: No accessory uses and/or structures shall be closer than the distance specified in the currently-applicable building code to a single family dwelling; except that an unenclosed (open on all sides) carport and/or an unenclosed breezeway no wider than 9 feet at its widest point may be attached to or placed any distance from a principal building.

2. Lighting: Exterior lighting for accessory uses and/or structures shall meet the requirements by which principal structures are governed as set forth in Chapter 7.

D. EXCEPTIONS

The following accessory uses are exempt from the locational requirements of this section and the setback requirements in Chapter 2 as noted below:

1. Transit shelters and bicycle racks may be located in the front or side yard as necessary.

2. Backflow preventers and other customary utility structures may be located in the front yard as necessary.

3. Gatehouses and gazebos, including security gatehouses, may be located in the front yard provided they do not have a footprint greater than 100 square feet.

4. Neighborhood entrance ground signs may be located in the front or side yard of a lot according to the standards of Chapter 7.

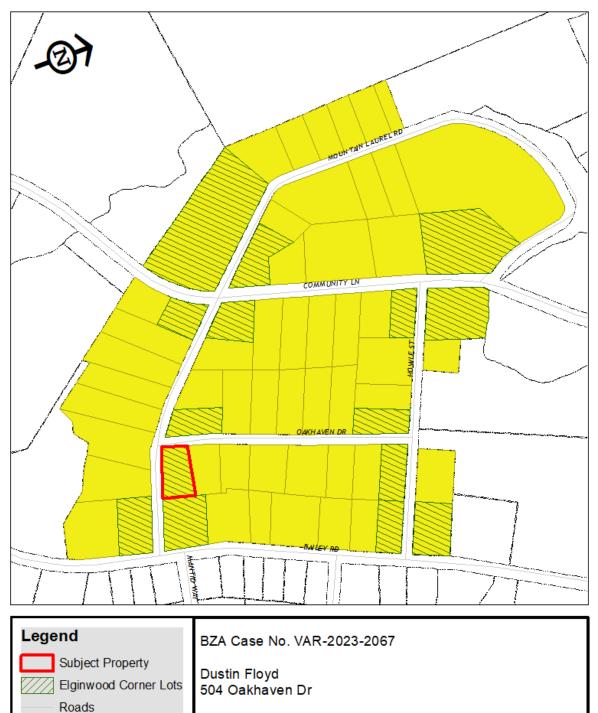
5. Neighborhood gatehouses including security gatehouses, may be located in the front yard provided they do not have a footprint greater than 250 square feet.

6. Up to 2 small accessory uses and/or structures, child play structures, or backyard pens/coops located in the side or rear yard are exempt from the limitations in Chapter 2. To be considered exempt, such accessory buildings shall not, under the International Building Code, be required to obtain a building permit.

Findings of Fact - Property:

Elginwood Parcels

Parcels



Requesting a variance from Unified Development Ordinance Sec. 2.4 District Development Standards: Setbacks

- The applicant is the owner of property located at 504 Oakhaven Dr, in the Elginwood subdivision. (Source: Application; Lancaster County Assessor's Office Property Card) The property is measured using Lancaster County GIS at 34,255 square feet, or 0.78 acres.
- The property is zoned Rural Neighborhood (RN). (Source: Lancaster County Official Zoning Map)
 - The minimum lot size in RN is 1.0 acres (43,560 sq ft). (Source: Lancaster County UDO)
 - RN minimum setbacks for the principal structure(s) on site are found in *Section 2.4 of the Lancaster County Unified Development Ordinance (UDO)* and are as follows:
 - Front setback
 40 ft
 - Side setback, yards or streets
 20 ft
 - Rear setback
 25 ft
 - RN minimum setbacks for accessory structures are different based on the accessory structure size. (Source: Section 2.4 of the Lancaster County UDO)
 - If the accessory structure is 600 square feet or less in area, then the accessory structure may be constructed at minimum five feet from the property line of either the side or rear yard.
 - If the accessory structure exceeds 600 square feet in area, then the accessory structure must meet the same setbacks as the principal use (being 40 feet from the front street, 20 feet from the side yard or side street, and 25 feet from the rear yard property line).
- The property is located in the Elginwood subdivision, and the following information was gathered using *Lancaster County's GIS data*:
 - Elginwood is primarily located between Community Ln, also known as S-29-362, and Bailey Rd, also known as S-172.
 - Both Bailey Rd and Community Ln are state-owned secondary roads.
 - Elginwood is served internally by additional state roads, including:
 - Howle St (S-585)
 - Mountain Laurel Rd (S-586 and S-642)
 - Oakhaven Dr (S-587)
 - The first sale of property in the Elginwood subdivision was recorded in 1965, meaning that the Elginwood subdivision was approved prior to Lancaster County's entry into zoning and subdivision regulations in 1994.
 - Elginwood is made up of 64 lots:
 - The smallest lot is 0.35 acres.
 - The largest lot is 6.41 acres.
 - The average lot size in the neighborhood is 1.13 acres.
 - 38 of the 64 lots are less than 1.0 acre in area and are sub-standard to today's UDO standards. These lots are grandfathered in at their current size. They may be increased in size but may not be reduced in size.
 - Elginwood has 15 lots that have two street frontages (corner lots):
 - The smallest corner lot is 0.64 acres.
 - The largest corner lot is 4.66 acres.
 - The average corner lot size is 1.26 acres.
 - Eight of the 15 lots are less than 1.0 acre in area and are sub-standard to today's UDO standards. These lots are grandfathered in at their current size. They may be increased in size but may not be reduced in size.

- The property has more accessory buildings than the code allows. (Sources: 2021 aerial photography from Lancaster County GIS, site visits, UDO Section 1.4.7.B)
 - UDO Section 1.4.7.B.2 states that single family lots between 0.5 acres and 2 acres are allowed a maximum of two accessory uses and/or structures on premises.
 - The applicant's property is reported to be 0.78 acres, which falls within the section's guidelines. (Source: application)
 - When a property has a code compliance issue at the point of application, staff will advise the customer that the property has to be brought into compliance before construction may begin. In order to make the lot approvable for the garage, the owner would have had to remove any/all but one of the outbuildings/carports that are on the property prior to construct. (Source: Lancaster County policy)



Above: Screenshot of Subject Property via Lancaster County GIS 2021, Identifying Three (3) Existing Outbuildings. Below: Screenshot of Subject Property via Google Maps ©2024, Identifying Two (2) Existing Outbuildings.





Above Photo Taken 12/28/2023, Viewing the Subject Property from Mountain Laurel Rd



Above Photo Taken 12/28/2023, Viewing the Subject Property Oakhaven Dr

Findings of Fact – Activities:

- On September 7, 2023, Mr. Floyd contracted with Longhorn Steel Structures to purchase a building measuring 28 ft wide x 30 ft long x 11 ft tall. (Source: Copy of contract attached to application for permit)
- Near the end of October 2023, Mr. Floyd contacted the Building Services department to ask about
 receiving a post-construction permit. He indicated that he hired a contractor to locate a
 standalone garage on his property and the contractor did not pull a permit prior to construction.
 Mr. Floyd was advised to fill out a form for a permit, and staff would review it post-construction.
 (Source: Staff reports)
- On October 24, 2023, Mr. Floyd submitted a Residential Permit Application indicating that the garage was 28x30x11 (feet). The approximate location of the garage was sketched on a survey of the property and included with the application. (Source: Lancaster County files)
 - When staff reviewed the information, the building was shown as being located 10 feet from the rear property line.
- On October 26, 2023, Lancaster County Zoning staff marked the permit application as "Not Approved." The comments provided were as follows:
 - "The setbacks do not meet the UDO requirements for this zoning district. After speaking to the homeowner, it is my understanding the building is already there and will have to ask for a variance for the side yard setbacks." (Source: Not Approved Letter dated 10-26-2023)
 - After discussion with staff, it was determined that the "side yard" comment was incorrect and should have listed "rear yard setbacks."
- In November 2023, Mr. Floyd met with Development Services Director Allison Hardin to discuss his options, and Director Hardin outlined the variance process for Mr. Floyd. (Source: Staff reports)
- On November 22, 2023, Mr. Floyd submitted an application for variance to the Lancaster County Planning and Zoning department. (*Source: Lancaster County files*)
- On December 5, 2023, Mr. Floyd brought a letter written by his neighbor, Frances Outen, in support of the variance request. Letter was dated December 2, 2023. (Source: Lancaster County files)

STAFF RECOMMENDATION: Staff concludes that the code could have been met had a permit been sought prior to construction and does not support the variance application.

ATTACHMENTS:

- 1. Variance Application
- 2. Location Map
- 3. Deed
- 4. Recorded Plat
- 5. Letter from Frances Outen dated December 2, 2023.

STAFF CONTACT:

Allison Hardin, Development Services Director with Shannon Catoe, Zoning Director ahardin@lancastersc.net | 803-416-9422



BOARD OF ZONING APPEALS

VARIANCE APPLICATION

IF YOU REQUIRE ASSISTANCE WITH THIS APPLICATION, PLEASE CONTACT THE PLANNING OFFICE AT 803-285-6005. THE COMPLETED APPLICATION, THE APPLICATION FEE OF \$275.00 SF RESIDENTIAL/ \$375.00 COMMERCIAL AND ALL ADDITIONAL SUPPORTING DOCUMENTS ARE REQUIRED TO BE SUBMITTED.

THE FOLLOWING INFORMATION MUST BE PROVIDED FOR THE REQUEST:

PROPERTY INFORMATION:
TAX MAP NUMBER: 16105 009816-0A-008.00
STREET ADDRESS: 504 Oalthaven dr
CITY/STATE/ZIP CODE: Lancaster, 5C, 29720
LOT DIMENSIONS/ LOT AREA:
CURRENT ZONING RN
CLASSIFICATION:
PROPERTY OWNER OF RECORD:
NAME: DUSTIN FLOYA
ADDRESS: 504 Oakhavan dr
CITY/STATE/ZIP CODE: Lan Caster, SC, 29729 TELEPHONE 893-804-5997
EMAIL ADDRESS: dustin mt@comporium. net
SIGNATURE OF OWNER/DATE: Dultur Flage 10/31/2023
I HAVE APPOINTED THE INDIVIDUAL OR FIRM LISTED BELOW AS MY REPRESENTATIVE IN CONJUNCTION WITH THIS MATTER RELATED TO THE BOARD OF ZONING APPEALS.
AGENT OF OWNER:
NAME:
ADDRESS:
CITY/STATE/ZIP CODE:TELEPHONE:
EMAIL ADDRESS:
SIGNATURE OF AGENT/ DATE:
SIGNATURE OF OWNER/ DATE:

VARIANCE APPLICATION

DATE FILED: APPLICATION NO.

1. APPLICANT HEREBY APPEALS TO THE BOARD OF ZONING APPEALS FOR A VARIANCE FROM THE STRICT APPLICATION TO THE PROPERTY DESCRIBED IN THE NOTICE OF APPEAL (FORM 1) OF THE FOLLOWING PROVISIONS TO THE UNIFIED DEVELOPMENT ORDINANCE:

Section 2.4.3 Setback

SO THAT A ZONING PERMIT MAY BE ISSUED TO ALLOW USE OF THE PROPERTY IN A MANNER SHOWN ON THE ATTACHED PLOT PLAN, DESCRIBED AS FOLLOWS:

Reduce 20ft SCHDOCK by loft

FOR WHICH A ZONING OFFICIAL HAS DENIED A PERMIT ON THE GROUNDS THAT THE PROPOSAL WOULD BE IN VIOLATION OF THE CITED SECTION (S) OF THE UNIFIED DEVELOPMENT ORDINANCE.

Section 2.4.3 Set back

- 2. THE APPLICATION OF THE ORDINANCE WILL RESULT IN UNNECESSARY HARDSHIP, AND THE STANDARDS FOR A VARIANCE SET BY STATE LAW AND THE ORDINANCE ARE MET BY THE FOLLOWING FACTS:
 - THAT THERE ARE PRACTICAL DIFFICULTIES OR UNNECESSARY HARDSHIPS IN THE WAY OF CARRYING OUT THE STRICT i. LETTER OF THIS ORDINANCE;

hired contractor ito Build MY CON a me to find out of the publicing was DUF done be did not pull a permit. And built my CLOSE to The property link.

THAT IF THE APPLICANT COMPLIES WITH THE PROVISIONS OF THE ORDINANCE, THE PROPERTY OWNER SEEKING ii. THE VARIANCE CAN SECURE NO REASONABLE RETURN FROM, OR MAKE NO REASONABLE USE OF HIS PROPERTY;

garge dowly would destroy my yord. aring this

THAT SPECIAL CONDITIONS AND CIRCUMSTANCES EXIST WHICH ARE PECULIAR TO THE LAND, STRUCTURE OR iii. BUILDING INVOLVED AND WHICH ARE NOT APPLICABLE TO OTHER LANDS, STRUCTURES OR BUILDINGS LOCATED IN THE SAME LAND DEVELOPMENT DISTRICT:

lot is a cerner lot does not have Space to build on lille 0+415 10+5

THAT THE VARIANCE WILL NOT MATERIALLY DIMINISH OR IMPAIR ESTABLISHED PROPERTY VALUES WITHIN THE iv. SURROUNDING AREA;

No feel like it would bring value area. Also neighbor love it and are aleay

THAT THE SPECIAL CONDITIONS AND CIRCUMSTANCES REFERENCED IN III, ABOVE, RESULT FROM THE APPLICATION V. OF THIS ORDINANCE AND NOT FROM THE ACTIONS OF THE APPLICANT;

vi. THAT THE VARIANCE IS IN HARMONY WITH THE GENERAL PURPOSE AND INTENT OF THIS ORDINANCE AND PRESERVES ITS SPIRIT;

barage is accessory building and is required to have 5 feet in Section 2.4.4

vii. THAT THE VARIANCE IS THE MINIMUM NECESSARY TO AFFORD RELIEF; AND

Ves. lo feet is minimum required to meet code

viii. THAT THE PUBLIC HEALTH, SAFETY AND GENERAL WELFARE HAVE BEEN ASSURED AND SUBSTANTIAL JUSTICE HAS BEEN DONE

No. Impact to Public Health, Safety and Welford

3. THE FOLLOWING DOCUMENTS ARE SUBMITTED IN SUPPORT OF THIS APPLICATION: (A PLOT PLAN MUST BE SUBMITTED)

Date: 11/22/23

Flasse Applicant Signature:

Jear Board Members.

hired an individual that does grading, concrete and landscaping work. He laid the concrete slab for the building. When I paid the gentleman to do the grading and pour the concrete, apparentiv he did not pull a permit. I didn't know anything about permits, placement of structures. etc..Tn= building is only 10 ft from the side of the property line. I am asking for a variance to see if it would be okay to keep the building in its current location on my property. I have already spent \$40,000 on the garage, and financially I would not be able to tear the building down and replace it. I know it is my responsibility, because it is my property. However, I didn't know he did not pull a permit or build the building up to the proper set points. I would greatly appreciate some leniency for my lack of knowledge.

Sincerely,

under Elas d

Dustin Floyd



State License Exemption Request For Homeowners Lancaster County, South Carolina

Owner Builder Form To Act As Builder

State law requires residential construction in excess of two hundred dollars (\$200.00) in labor and material to be done by licensed builders and specialty contractors. You have applied for a permit under an exemption to that law. The exemption allows you, as the owner of the property, to act as your own builder even though you do not have a license. You must supervise the construction yourself. You may build or improve a one-family or two-family residence. The building must be for your own use and occupancy. It may not be built for sale or rent. If you sell or rent a building you have built yourself within two years after construction is complete, the law will resume that you built it for sale or rent, which is a violation of this exemption. You may not hire an unlicensed person as your residential builder or specialty contractor. It is your responsibility to make sure that people employed by you have licenses required by state law and by county or municipal licensing ordinances. Your construction must comply with all applicable laws, ordinances, building codes, and zoning regulations.

To qualify for this exemption, you as the owner of the residential building or structure must promptly file as a matter of public record a notice with the Register of Deeds, indexed under the owner's name in the grantor's index, stating that the residential building or structure was constructed by the owner as an unlicensed builder. Failure to do so revokes the statutory exemption. By signing this form, you knowledge receiving the "Disclosure Statement" required to be filed, your responsibility as outlined and will abide by all applicable laws, ordinances, building code and zoning code regulations.

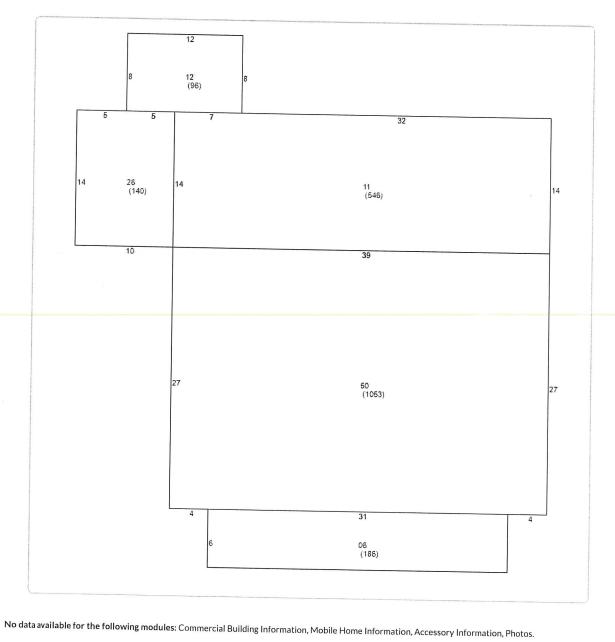
Description of work: Car Shop 28×30×11
Address: 504 Oalchaven dr IMS# 0088K-0A-008.00
Owner(s) signature: During MUChael Elast
Printed Name(s); Dustin Michael Flayd
Witness 1: Samartha Faulborlay Witness 2: Doll: Wrey
Printed Name. Samantha taulles performed name: Debbie Wight
State of South Carolina
County of Lancaster The foregoing instrument was acknowledged before me this date: $Ocf 24 2023$
By: Dustin Michael Floyd (name of person acknowledged)
Sworn and subscribed before me this 24 day of 02 , 2023
Notary Public for South Carolina (Seal)
My Commission Expires: 2-6·24

Assessed Values

	2023	2022	2021	2020
Market Land Value	\$12,500	\$12,500	\$12,500	\$12,500
+ Market Improvement Value	\$117,700	\$117,700	\$117.700	the second state of the second state of a second state of the
+ Market Misc Value	\$O	\$0	and the second	\$111,100
= Total Market Value	\$130,200	\$130.200	\$0	\$0
Taxable Land Value			\$130,200	\$123,600
+ Taxable Improvement Value	\$12,500	\$12,500	\$12,500	\$12,500
+ Taxable Misc Value	\$117,700	\$117,700	\$117,700	\$111.100
	\$O	\$0	\$0	\$0
- Ag Credit Value	\$O	\$0	\$0	\$0 \$0
= Total Taxable Value	*\$130,200	*\$130,200		
Assessed Land Value	the set of		*\$130,200	*\$123,600
+ Assessed Improvement Value	\$500	\$500	\$500	\$500
	\$4,708	\$4,708	\$4,708	\$4,444
+ Assessed Misc Value	\$0	\$0	\$0	\$0
= Total Assessed Value	\$5,208	\$5,208	\$5,208	\$4,944

*This parcel is subject to the value cap

Sketches



Experiencing Lancaster County, SC through GIS Technology

Parcel Summary

Parcel ID Account # Millage Group	0088K-0A-008.00 17844 01 - County - County
Land Size	125 FRONT FEET
Location Address	504 OAKHAVEN DR
	Lancaster 29720
Zoning	RN : Rural Neighborhood
Neighborhood	54
Property Use Code	Qualified Residential (QR)
Plat Book	16105
Plat Page	0000
Block#	
Lot#	2

Scanned Property Card

Property Card

Note: Property Cards are current as of 4/1/2020 and are no longer updated

Owner Information

FLOYD DUSTIN MICHAEL 504 OAKHAVEN DR LANCASTER SC 29720

Land Information

Land Use	Number of Units	Unit Type	Land Type	Frontage	Depth	AgUse Value	
QualRes (QR)	125.00	FRONT FEET	SITE	0	0	\$0	
Building Inforn	nation						
Building ID	17690						
Style	Single Family Dwelling / 37						
Gross Sq Ft	2,021						
Finished Sq Ft	1,599						
Stories	1 Story						

Stories	1 Story				
Condition	Average				
Interior Walls					
Exterior Walls	Brick with 5% Alum\Vinyl				
Year Built	1980				
Garage					
Porch					
Effective Year Built	2000				
Foundation	Perm Footing				
Roof Type	Gable				
Roof Coverage	Corg Metal				
Flooring Type	Vinyl with 50% Carpet				
Heating Type	Reverse Cycle Pump				
Bedrooms					
Full Bathrooms	1				
Half Bathrooms	0				
3/4 Bathrooms	0				
Grade	С				
Grade Description					
Number of Fire PI	1				
Unit Description		Rooms	Bedrooms		

Code	Description	Sketch Area	Finished Area	Perimeter
06	COVERED PRCH	186	0	74
11	FRAMEADDN	546	546	106
12	FRAME DECK	96	0	40
50	ONE STORY	1,053	1,053	132
26	SLAB	140	0	48
TOTAL		2,021	1,599	400

Sales Information

Sale Date	Sale Price	Instrument Number	Deed Book	Deed Page	Sale Qualification	Vacant or Improved	Grantor	Grantee
10/30/2017	\$130,000	DEED	1093	87	Qualified	Improved	MIZELL JUDY & LEWIS E FLOYD	FLOYD DUSTIN MICHAEL
9/15/2003	\$53,300		0208	0224	Unqualified - FORECLOSURE SALE	Improved	MIZELL JUDY & LEWIS E FLOYD	MIZELL JUDY & LEWIS E FLOYD

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DEVELOPMENT SERVICES

101 N. MAIN STREET, P O BOX 1809, LANCASTER SOUTH CAROLINA, PHONE (803) 285-1969 EMAIL PERMITS@LANCASTERCOUNTYSC.NET

RESIDENTIAL PERMIT APPLICATION

Date: 10/24/23

	Permit Type (Please Check All that apply):
Building w/zoning	
Interior Remodeling	Pool House Move Job Cost\$
-	g must provide well/septic approval or tap fee verification.
Address of Construct	tion Location: 504 Oakhaven ar
Description of work:	Putting UP Grage 28x30x11
Subdivision:	Lot Number:Parcel ID:
Other structure on p	roperty
Property Owner(s): _	Dustin Michael Flord Phone #: 003-604-599
Mailing Address:	504 Oaknaven dr
Email: dustin	mf@comporium, net
Contractor:	SC Contractors License #:
Phone #	Address:
Email:	
Electrical Sub:	SC License # :
Mechanical Sub:	SC License #:
Plumbing Sub:	SC License #:
Water provider:	Electrical Provider:
Sewer provider:	Gas Provider:
Porch Sq Ft Bathrooms	Unheated Sq FtBasement Sq FtGarage Sq FtGarage Sq FtDeck Sq FtNumber of storiesNumber of BedroomsNumber of Deck Sq FtNumber of storiesNumber of BedroomsNumber of
vvater Type	Sewer Type

Is this a part of a Homeowner Association? Yes/No, if yes please provide letter of approval.

*****Acknowledgement of SC 6-29-1145**: IS THIS TRACT OR PARCEL OF LAND RESTRICTED BY ANY RECORDED COVENANT THAT CONFLICTS WITH OR PROHIBITS THE ACTIVITY YES/NO?

*****Acknowledgement of Asbestos Regulations** have SCDHEC licenses building inspector inspect regulated structures for the presence of asbestos and to obtain SCDHEC required project licenses. Please ensure that these requirements are met prior to conducting any abatement, renovations or demolition activities. Contact the SCDHEC Asbestos Section if you have any questions.

The homeowner acting as his/her own contractor assumes all risks, liability and the responsibility for the structural integrity of this structure and agrees to live in the home and not offer it for rent for a period of two years per the South Carolina Homeowner exemption. I further understand that the Development Services Department will not intervene in any dispute between the homeowner and contractor.

I understand that if this statement is found to be false then the permit issued pursuant to this application will be rendered null and void and the sole recourse of any one relying upon this permit in purchasing the property or in providing goods or services to the applicant or for the benefit of the property shall be against the applicant and not against Lancaster County who, pursuant to South Carolina Code 6-29-1145 is issuing the permit in reliance of this statement by applicant.

Any information provided on this document may be subject to the South Carolina Freedom of Information Act and may be disclosed to third parties in accordance with applicable law.

Х

Contractor/Agent Signature

× Danoi Elass

Property Owner Signature

X 10/24/23



ACCESSORY BUILDING LETTER OF ACKNOWLEDGEMENT

DATE: 10/24/23
TO: LANCASTER COUNTY ZONING DEPARTMENT
FROM: Dustin Michael FLOXTAX MAP# 1610 5 0088K-0A-005.00
address: 504 Oakhaven dr
TYPE AND SIZE OF STRUCTURE: 28X30X11 Car Grarage
TYPE AND SIZE OF EXISTING STRUCTURES: 12 X Z.4 Storage Building
EXAMPLE (Detached Garage, Storage Building, Workshop, etc.)(10X12)

I am requesting to construct a detached accessory building on the above-referenced property. <u>This</u> <u>building will NOT be used for any commercial activity or as living quarters (temporarily or</u> <u>permanently).</u>

It is my responsibility to make sure that the use of the building is in accordance with Lancaster County Unified Development Ordinance.

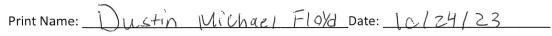
Description of use: <u>Car Shop</u>

Plumbing:
Ves No Location:
1st Floor
2nd Floor

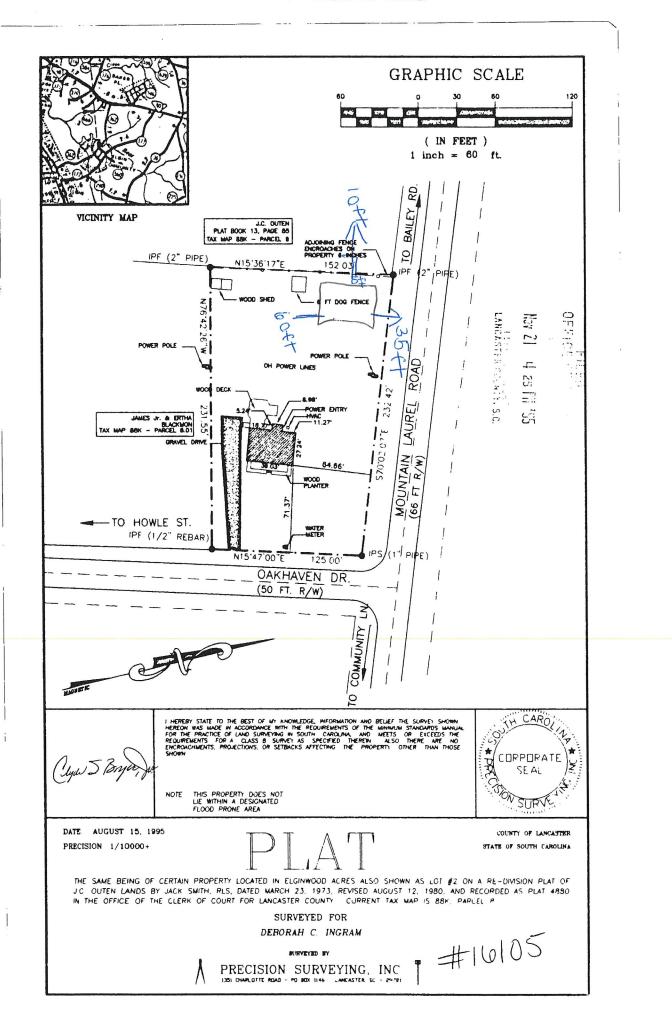
Electrical:
Yes No Location:
1st Floor
2nd Floor

Lancaster County reserves the right to randomly inspect the accessory building to verify it is being utilized as stated above. If at any time the use of the accessory building is not in compliance with the approved applicable , Lancaster County has the authority, including but not limited to, issue a summons to appear before a Magistrate Judge, assess a \$500.00 per day fine, request the power be disconnect to the structure, etc., to bring structure into compliance.

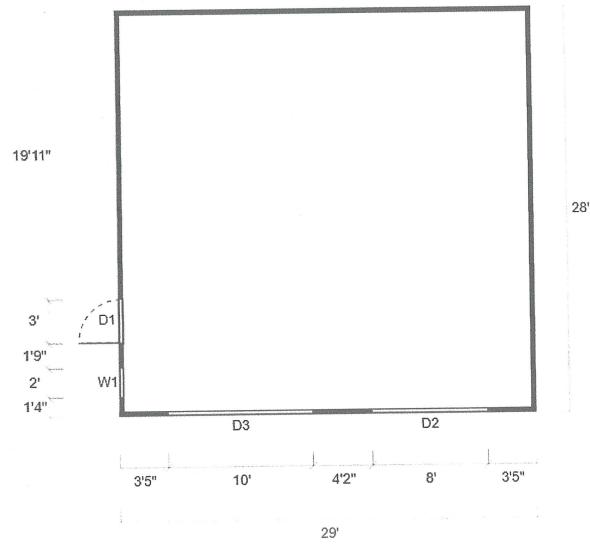
By signing below, you verify that you have read and understand the above information.



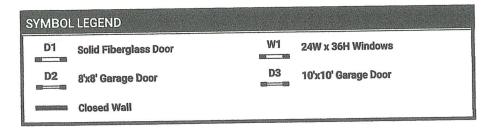
Any information provided on this document may be subject to the South Carolina Freedom of Information Act and may be disclosed to third parties in accordance with applicable law.



LEFT SIDE



RIGHT SIDE

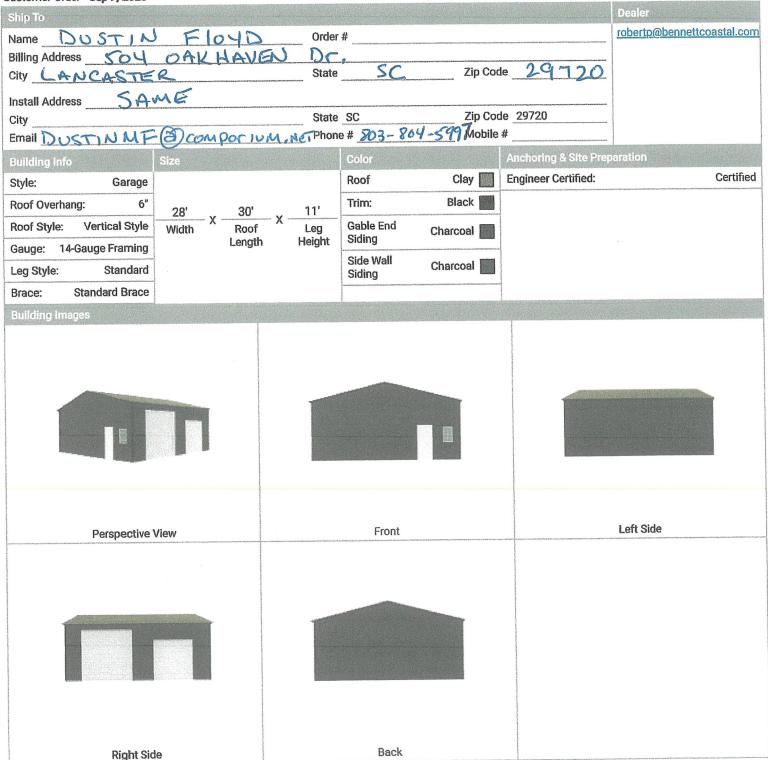


FRONT

BACK



Customer Order - Sep 7, 2023



Section	Description	Quantity	Amount
and a short of the second s	Structure Details		eyeselen sona and a sona and a sona and
na Bantana 4 kilonda kambula kilong dina kana mana ma	Style: Garage	1	
sansta (tang palipinana anyang i tang bi	Base Price: 28'x30'	1	\$4,095.00
n jann yn frefninger an yn an yn yn yn yn gan gan yn gan gan yn gan yn	Roof: Clay	1	
and Administration of a science of the science of t	Trim: Black		
allan menerikan yang kenang di kenang di Kenang Bang kenang	Gable End Siding: Charcoal		
90.000 m 10.000 m 10.000 m 10.000 m 10.000 m 10.000 m P 1	Side Wall Siding: Charcoal	1	
ALLENDER IST THE LEFT PROPERTY OF LEFT PROPERTY AND	Roof Style: Vertical Style	1	
and and a second to favor and a first of the second second second second second second second second second se	Roof Overhang: 6"	1	
wertspinderteen viewende Andersteid etsenendet, werd ern	Trusses: Triple Wide	1	-
e 14 million (da constructione de la construction de la construction de la construction de la construction de l	Leg Style: Standard	1	-
janan quagʻingʻing in a sasaran di nafa gang na 1999 yin siya sasaran di mank (1999 yin	Gauge: 14-Gauge Framing	1	-
*******	Brace: Standard Brace	1	
an china han a maraona fir viz da manfrancia. Un m	Engineer Certified: Certified		-
() Den i san de Andre Chatterig yn Affreder Royal y Sprydwyryd	Leg Height: 11'		\$650.00
ang taon taon kating bilan bianakan kating bi	Left Side: Fully Enclosed		\$542.50
ng ang ang ang kanang ang kanang kang ka	Left Side Siding: Horizontal	1	
ng narang ng mang kang ng mang kang kang kang kang kang kang kang k	Right Side: Fully Enclosed	1	\$542.50
\$ y #1. E 7 \$17 k#100 a #1. knoh () #16 a dog #177 E #182	Right Side Siding: Horizontal	1	99 - V.C. A. BARRAN, C. C. TONIS, BARRAN, C. & BARRAN, C. & BARRAN, B. BARRAN, BARRAN, B. BARRAN, BARRAN
ritar fi kana papitaka wi 1.000 tertar bajitan kana kata asilar	Front End: Fully Enclosed		\$1,615.00
anangganggangganggangganggangganggangga	Front End Siding: Horizontal		1997 - 1997 -
42 B 48 FLAMMENT OF BETTER DESCRIPTION OF BETTER	Back End: Fully Enclosed		\$1,615.00
aditional (%) if failuration in the production	Back End Siding: Horizontal	1	
Anto-offician de l'anto-desta anto-dessande se serie de la	Back End Sidilig. Horizonia		an an an Bhuan an an an an Ann Ann Ann Ann Ann Ann A
anna a fuai dha an taona ann a dha an an tao an	Roll Doors & Ramps		ançına mədərən ağı vərəfi kalan əfi kərdin də yaşında yaşında başında başında başında başında başında başında b
n de mentan de service de la propriet de la construction de la propriet de la propriet de la propriet de la propriet	8'x8' Garage Door	1	\$632.50
ىرى يەرىپى بىر يىرى بىر يىرى يەرىپى بىرى بىرى بىرى بىرى بىرى بىرى بىرى	10'x10' Garage Door	1	\$885.50
g ter generation of the Particle State Research and Research of State States of the			and a new weather that a share of the state state of the
	Doors & Ramps	an a	
an an anna a' far an taraint an tarainn an ta	Solid Fiberglass Door	1	\$347.88
antana any amin'ny dia mampika dia dia mampika dia mampika dia mampika dia mampika dia mampika dia mampika dia	Solid Fibergiass Door		
on a na management of the state			\$1996 P\$ \$2 \$ T\$ \$2 \$7\$\$\$ \$7\$\$\$\$\$\$ \$1996 \$1996 \$2016 \$
COMMON TO AN AND A CONTRACTOR	Windows & Accessories	1	\$200.00
and and the second of the second s	24W x 36H Windows		ne manufacture da sera portagen en canada de la componencia da
an the state of th			an de constant de la
ananan mananan jawa kenarta	Frameouts	2	
an ya da an ya	Corner Style: Square (Traditional)		A real and special production of a state of the special system dependence of the
and set of states of the street property in the street size of the			***
an na chao Chaol Li Antone guer ne voluti (de seto de pondo	Additional Options		\$870.00
) the last state of the state o	1/4" Double Bubble Insulation: Roof	1	\$319.00
a anton y garant sy fantat V garlyn ywdy mai fa farbadd	1/4" Double Bubble Insulation: Left Sidewall	1	\$319.00
a da an fa ta an	1/4" Double Bubble Insulation: Right Sidewall	1	\$364.00
~~~~~~~~~~~~~~~~~~~~~~~~~~~~~~~~~~~~~~~	1/4" Double Bubble Insulation: Back Wall	1	\$364.00
ecolomits alors administration protocological and responses	1/4" Double Bubble Insulation: Front Wall	1	\$175.00
en al 14 mil 2015 mil a statu in statu di da	Colored Screws		\$1,305.22
terret du militationeuroreuroad utilitationeuro	Material Surcharge		φ1,300.Z
			an da de seg a maneira a parte de a parte de la deba de la deserva de la deba de la deba de la deba de la deba
	Additions and Adjustments		-\$759.6
All	SALE	1	-9/99.0
			na 1949 an 1979 an 1979 a dh'far an 1970 an 1970 an 1970 a 19
	Additional Fees		6075.0
	Sidewall Frameout	2	\$275.0
and the second se		Subtotal:	\$14,357.4

Section	Description Quantity	Amount
	Total Order Amount:	\$15,506.05
na di Banan ya Lanan kuma mala mala di kabagara ngina yyo na kuna kula na kuna mana kata ngina pangang kama aya	Deposit Required to Order:	\$2,153.62
ĸĸĸĸĸĸĸĸĸĸĸĸĸĸĸĸĸĸĸĸĸĸĸĸĸĸĸĸĸĸĸĸĸĸĸĸĸ	Final Balance Due at Installation:	\$13,352.43
Signatures		
Customer Signature:	Juni Flaigh	
Date:	4/7/23	Benderland Variation and a strand a strand and
Delivery Notes:		ann 1945 a faith an tha ann tha faith an tha tha tha ann an tha an tha
Dealer or Manufacturer Signatur	e: Restand	

#### **Purchase Agreement & Terms**

Date:

#### Prices, Payment and Risk of Loss

- Prices contained in Seller's published price lists, if any, are subject to change without notice. Prices in individual written quotations or proposals are firm only for a period of (30) days from the date of the quotation after which Buyer should inquire of Seller as to their validity and request a written confirmation or revision. Prices do not include taxes. Buyer agrees to pay all applicable sales or other taxes levied with respect to Goods (and replacements) in the Agreement, unless exempt therefrom. All prices are in United States dollars. The buyer shall pay all government fees levied on the installation and inspection of the Goods. Buyer shall pay upon receipt of all invoices rendered by Seller for any such items Seller may pay and for the goods.
- Longhorn Steel Structures INC reserves the right to update or change any pricing discrepancies made by dealers.
- Seller may unilaterally increase prices to cover increased costs (plus reasonable overhead and profit) of design, materials, and manufacturing required by changes requested by Buyer after the date of any quotation. An additional labor charge will be added to orders for buildings being installed over RVs, Campers, Large Obstacles, Retaining Walls, Docks, Decks, Over Fences, etc. Including carrying materials due to obstructions in between material and jobsite.
- The customer expressly agrees that the carport/garage/barn/etc. shall remain property of Longhorn Steel Structures INC until payment is made in full.
- Longhorn Steel Structures INC hereby retains a purchase money security interest in said building as set forth in Section 9 of the Uniform Commercial Code as enacted in the state where the building is being installed. Failure to pay will result in repossession of the unit. This does not relieve the customer of liability for specific performance of the contract including legal fees and court costs, at the seller's expense.
- Longhorn Steel Structures INC holds the right to make any exceptions to the above clause. If
  payment is made in check and the check is returned NSF, Buyer will be responsible for
  additional expenses incurred by Seller as a result of the returned check. The seller reserves the
  right to charge additional fees as allowed by law for checks returned NSF. These fees include a
  \$35 service charge.
- Longhorn Steel Structures INC will not be responsible for down payment refunds. The independent dealer will have this responsibility if a refund is legally due.
- . Longhorn Steel Structures INC holds the right to cancel any order at any time.
- A restock fee of 5% of the building subtotal or \$150 whichever is greater will be added for customer cancellations within 72 hours of installation date. Restock fees will also be applicable to unprepared and unlevel installation sites.
- The remaining balance will be due upon installation of your metal building in the form of cash or certified/cashier's check (NO PERSONAL CHECKS). In the event that the remaining balance is over \$20,000 half of the remaining balance must be paid at the time of scheduling.

The remaining balance due to be paid in FULL at time of completion of building, to Longhorn
 Steel Structures INC, by Cashier's Check, Money Order, Visa, Master Card, American Express, or
 Discover Card. NO PERSONAL CHECKS OR COMPANY CHECKS are accepted. (PAYING
 REMAINING BALANCE WITH CREDIT/DEBIT CARD WILL RESULT IN AN ADDITIONAL 3.7%
 PROCESSING FEE)

Customer Signature: Duil Eloust

Date: \$/7/23

#### Delivery

 Shipping and installation dates are estimated based on Seller's present engineering and manufacturing capacity and scheduling and may be revised by Seller upon receipt or scheduling of Buyer's order. All shipping dates are approximate and shall be computed from the date of entry of the order on Seller's books. All shipping order or acceptance, letter of credit, down payment, and other conditions as specified in the Agreement, and of all drawings, information, and approvals necessary to provide the Goods and to grant any credit proposed in the Agreement. Delivery dates may be rescheduled due to bad weather conditions, installers running behind, accidents, etc. Buyer agrees to give Seller up to 5 installation attempts to deliver said product.

#### Workmanship Warranty

- All buildings have a 1- Year workmanship warranty effective upon day of installation (manufactured panels are warranted for 20 years assuming regular care and maintenance, installation workmanship is warranted for 365 days). Any installation concern must be reported within 365 days beginning on the date of installation. Longhorn Steel Structures INC is not liable for any damage as a result of inclement weather. Unlevel lots and customer modifications will void said warranty.
- Longhorn Steel Structures INC strongly recommends buildings longer than 31 feet to be vertical roofs to avoid possible leaks and/or rust in between seams. Buildings purchased 32 feet or longer that do not have vertical roofs will forfeit the 20-year limited warranty on paneling.
- Base price reflects only roof & framing; sides, ends, colored screws, sealant, etc.... are optional features. Frames on all buildings are 1 foot shorter than roof length. Roofs have 6" overhang on front and back. Frame lengths are as follows: 21'=20' Frame, 26'=25' Frame, and so on. Cement pad to match frame length.

### **Customer Responsibilities**

- The customer is responsible for all Site preparation, including the following: before delivery, you shall designate a site on your property and prepare such Site for installation of the Unit. Which preparation shall include; Making the site level LONGHORN STEEL STRUCTURES DOES NOT PROVIDE ANY GROUNDWORK, LEVELING, GRADING, CONCRETE, ETC..., moving all electrical wire less than 30 feet above the intended height of the Unit, removing all underground utilities below the Site, and requested by you as a written change order and approved in writing by Longhorn Steel Structures INC. Any change requested by you constitutes your consent to resulting changes in the purchase price.
- It is the responsibility of the customer to provide the factory approved independent contractor installers with the location of any underground cables, gas lines, or other utilities. This may include contacting the utility company to request that the locations of the underground utilities be marked. Longhorn Steel Structures INC is not responsible for any damage caused to underground utilities. The customer agrees to indemnify and hold harmless Longhorn Steel Structures INC from any liability and costs, including attorney fees, for such damages. The customer is responsible for obtaining building permits as needed for installation.

### Warranty Disclaimer

 There are no warranties which extend beyond the description on the face hereof. The warranties in this agreement are in lieu of all other warranties express or implied, including

- without limitation, any warranties of merchantability or fitness for a particular purpose, which are expressly disclaimed. Buyer must have original copy of this document at time of claim.
- This warranty extends only to the original purchaser of the product warranted by this document. Buyer must have original copy of this document at time of claim. Said warranty does not extend to transferee owners of the product.

#### **Limitation on Liability**

 In no event will the seller be liable to the buyer and/or any third parties for any incidental damages. Consequential damages, special damages, exemplary damages or labor charges, including without limitation lost revenues and profits, even if it has been advised of the possibility of such damages. Buyer must have original copy of this document at time of claim.

#### **Exclusions and Limitations**

 Longhorn Steel Structures INC does not warrant any products not installed and anchored by a factory approved installer utilizing a factory approved anchoring system. Installation by anyone other than a factory approved installer utilizing a factory approved system will VOID your warranty. Damages from improper anchoring, strong winds, snow or ice are not considered defects. Longhorn Steel Structures INC does not warrant or guarantee any product in snow or ice to prevent collapse. Longhorn Steel Structures INC does not warrant any temporary anchoring systems (e.g., rebar) utilized by the customer, nor shall Longhorn Steel Structures INC be in any way responsible for damage caused using temporary anchoring systems. Additionally, Longhorn Steel Structures INC does not warrant any damage caused to the product resulting from or after movement of the structure from the original installation point.

### **Modification of Structure Voids Warranty**

 Any modification, addition, deletion, substitution, etc. to the structure without express written design approval by Longhorn Steel Structures INC will VOID all warranties. Our products are designed and specifically engineered to provide superior performance as manufactured. Any changes to the design by the Buyer could compromise the structural integrity of the unit.

#### **Claims Procedure**

- Longhorn Steel Structures INC must have a reasonable opportunity to inspect the claim and not begin any repairs prior to said inspection or the terms of the warranty could be voided. Longhorn Steel Structures INC, Inc. holds the right to require proof (e.g., photos), if needed, via email or mail before writing up any repairs and/or claim
- This order becomes a contract between Longhorn Steel Structures and you. Upon acceptance hereof, this order and such acceptance shall have been deemed to be a contract embodying all oral and written understandings and agreements between you and Longhorn Steel Structures. The deposit received herein by Longhorn Steel Structures shall be held by Longhorn Steel Structures as security for the completion of the contract. Upon receipt of the balance of the purchase price, the said deposit shall be applied to the purchase price herein. Should you breach or unilaterally rescind or cancel this contract, the deposit herein shall be forfeited to Longhorn Steel Structures and applied to cover the claim for damages.
- Longhorn Steel Structures shall not be bound by any condition, definition, representation or warranty other than as expressly set forth herein. Longhorn Steel Structures reserves the right, at any time before installation of the Unit, to reject this Order or cancel this contract by notice in writing to you. Upon giving such notice, Longhorn Steel Structures will refund any deposit received from you. You agree that such a refund shall be your exclusive remedy for such cancellation.

I have read the terms and conditions of this contract; by signing this contract. I agree to all conditions set forth herein and should I fail to make payment in full at time of delivery I understand and agree to all Longhorn Steel Structures, Inc. to pick up the Notice Inviting Tender (NIT) and acknowledge that I will remain liable for all applicable charges and fees associated with the initial setup and delivery as well as any legal fees incurred. I AGREE TO ALL THE TERMS ABOVE.

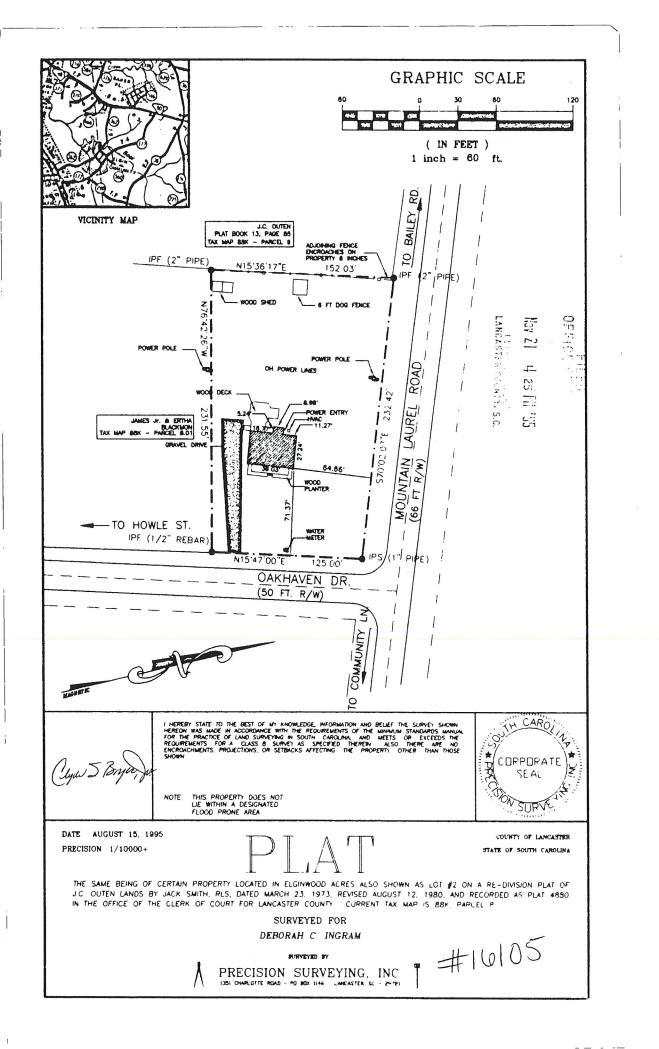
Julte Elass Pricing Table (For Internal Use): - Region 1

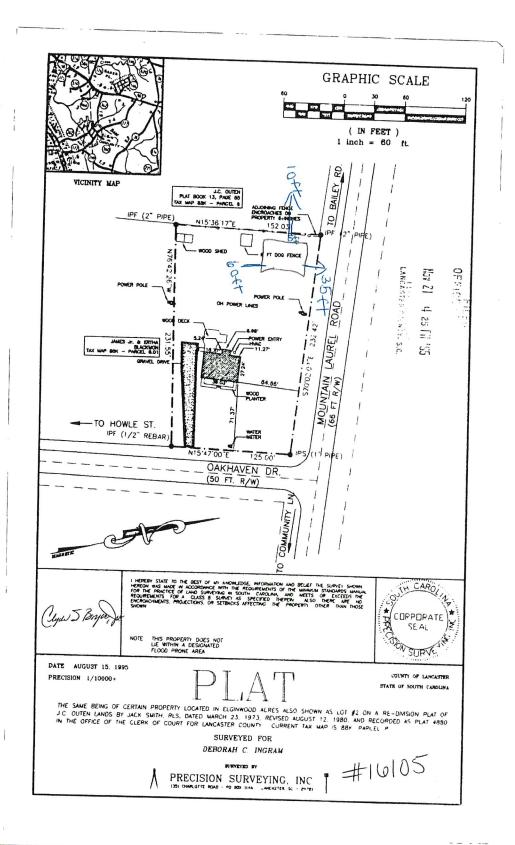
Date: 9/7/23

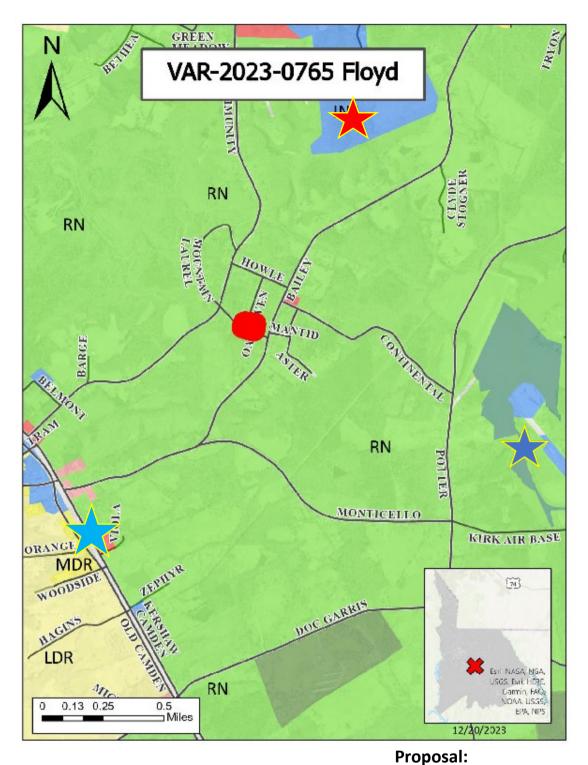
This estimate is provided by Longhorn Steel Structures. Use of this estimate with any other company violates the terms and conditions of Longhorn Steel Structures and will be subject to legal action.



BBC Lancaster Lancaster, SC, 29720 8032853445 nick.bennettbuildings@gmail.com











Subject Property

Variance Request Sec 2.4 District Development Standards: Setbacks (504 Oakhaven Drive)



Kirk Air Base

Lancaster Children's Home

Elgin Farm & Feed

		LANCASTER COUNTY Tax Map: 0088K 0A 008 00	ASSESSOR
		2017016244	
PREPARED BY TRIMNAL & MY	ERS, LLC	DEED RECORDING FEES STATE TAX COUNTY TAX	\$10.00 \$338.00 \$143.00
STATE OF SOUTH CAROLINA	)	PRESENTED & RECORDED: 11-01-2017 09:36 AM	
COUNTY OF LANCASTER	)	JOHN LANE REGISTER OF DEEDS LARCASTER COUNTY, SC BY: JOHN LANE REGISTER BK:DEED 109	
RECORDED TH OF NOVEMBER IN BOOK 0 PAG	R, 2017	PG:87-88	
Swan D. Z	arter Ufallace		

Auditor, Lancaster County, SC

KNOW ALL MEN BY THESE PRESENTS, THAT Judy Mizell and Lewis E. Floyd (hereinafter called "Grantors") in the State aforesaid, for and in consideration of the sum of One Hundred Thirty Thousand and no/100ths (\$130,000.00) Dollars, to them paid by **Dustin Michael Floyd** (hereinafter called "Grantee/s") in the State aforesaid (the receipt whereof is hereby acknowledged), have granted, bargained, sold and released, and by these Presents (do(es) grant, bargain, sell and release, unto the said:

#### Dustin Michael Floyd, his/their Heirs and/or Assigns Forever:

All that certain piece, parcel or lot of land with any and all improvements thereon, lying, being and situate in Lancaster County, State of South Carolina, approximately 4 1/2 miles southeast of Lancaster, near or in Elginwood Acres, at the intersection of Oakhaven Drive and Mountain Laurel Road, and being more particularly shown, described and designated on plat of survey entitled 'Plat Surveyed for Deborah C. Ingram' prepared by Clyde S. Bryce, RLS, dated August 15, 1995 and recorded in the Register of Deeds Office for Lancaster County as Plat No. 16105. Reference to said plat is craved for a more minute description.

Being the property conveyed to Judy Mizell and Lewis E. Floyd by Deed recorded September 22, 2003 in Deed Book 208 Page 224, see also deed recorded December 10, 2003 in Deed Book 219 Page 43 in the Register of Deeds Office for Lancaster County, South Carolina.

## TMS# 0088K-0A-008.00 Grantee's Address: 504 Oakhaven Drive, Lancaster SC 29720

This conveyance is made subject to all existing easements, restrictions, rights of way and/or encroachments.

TOGETHER will all and singular the Rights, Members, Hereditaments and Appurtenances to the said Premises belonging, or in anywise incident or appertaining.

TO HAVE AND TO HOLD, all and singular the said premises before mentioned unto the said **GRANTEE/S**, Their Heirs and/or Assigns forever.

AND the said **GRANTOR/S** do hereby bind themselves and their heirs and/or assigns to warrant and forever defend all and singular the said premises unto the said GRANTEE/S, Their Heirs and/or Assigns, against Themselves and Their Heirs and/or Assigns and against every person whomsoever lawfully claiming or to claim the same, or any part thereof.

WITNESS our Hand(s) and Seal(s) this 30 day of October in the year of our Lord 2017.

SIGNED, SEALED AND DELIVERED IN THE PRESENCE OF:

Witness #2

# STATE OF SOUTH CAROLINA

COUNTY OF LANCASTER

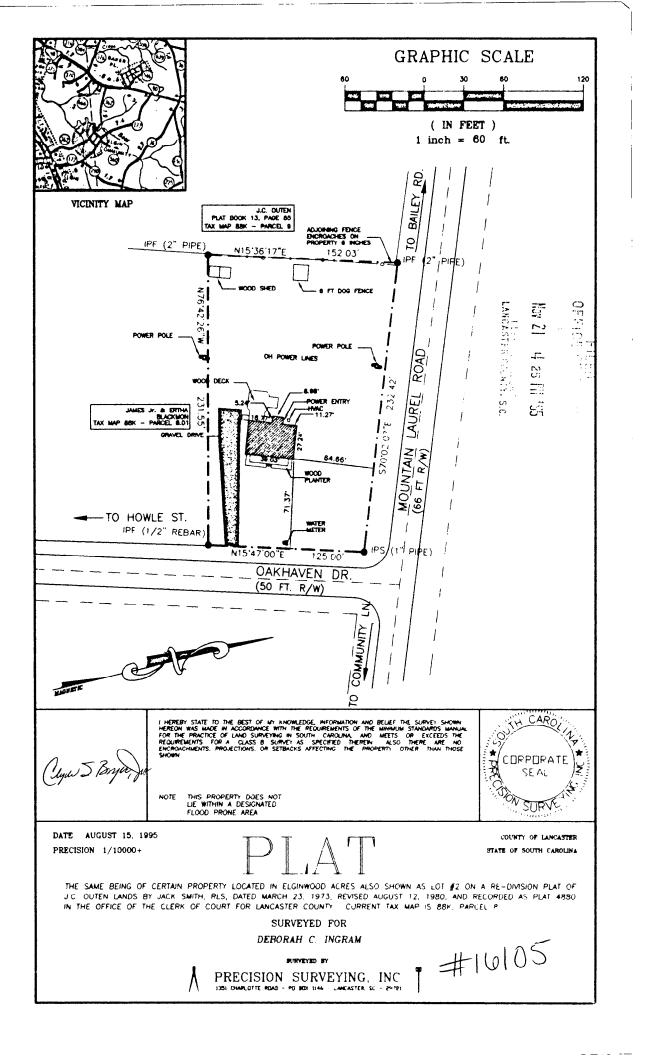
ACKNOWLEDGEMENT

I, <u>BU</u> Trimma , Notary Public for the State of SC,

)

do hereby certify that **GRANTOR/S** personally appeared before me this day and acknowledged the due execution of the foregoing deed.

Sworn before me this 30 day B O TRIMNAL Notary Public-State of South Carolina Of October, 2017. My Commission Expires September 20, 2020 Notary Public for the State of SC 120 120 My Commission Expires:



Frances Outen 587 Bailey Rd Dustin Floyd

I, Frances H. Duten, am a neighbor of Dastin Floyd. His charcoal building is close to my property line. This letter states that it is okay with me that his building is 10 Feet from my property line.

Sincerely Frances H Outer France & Outer

Date: December 2, 2023

Ordinance # / Resolution #: Contact Person / Sponsor: Department: Board of Zoning Appeals Date Requested to be on Agenda: 2/6/2024

# **Issue for Consideration:**

# **Points to Consider:**

## **Recommendation:**

ATTACHMENTS:		
Description	Upload Date	Туре
Staff Report	1/30/2024	Exhibit
Application	1/30/2024	Exhibit
Supporting Documents	1/30/2024	Exhibit
Location Map	1/30/2024	Exhibit
Plat	1/30/2024	Exhibit
Deed	1/30/2024	Exhibit

Lancaster County	Case No. VAR-2024-0047 Staff Report to Board of Zoning Appeals Meeting Date: February 6, 2024
REQUEST:	Application by Paul Wallace Jr, requesting a variance from Unified Development Ordinance Sec. 2.4 District Development Standards: Setbacks
PROPERTY LOCATION:	2066 Mountain Laurel Road
TAX MAP NUMBER:	TM# 0088G-08-008.00
ZONING DISTRICT:	Rural Neighborhood (RN) District
HEARING NOTICES:	Published The Lancaster News 1/20/2024 Notices mailed 1/19/2024 Signs posted 1/19/2024 Agenda posted online and in Administration Building Lobby 1/30/2024

#### **OVERVIEW:**

The applicant is requesting a variance from Unified Development Ordinance (UDO) Section 2.4 District Development Standards: Setbacks, to allow a 10-foot side setback instead of 20 feet.

#### Background

The subject property is approximately 0.651 acres and is located at 2066 Mountain Laurel Road, southeast of the City of Lancaster. The property is zoned Rural Neighborhood (RN) District. The applicant discovered that their proposed 864 square feet accessory structure would cover the existing septic drain field. If the structure was built 10 feet into the side setback, the structure would not encroach into the drain field. Since accessory structures over 600 square feet in area must meet the same setbacks as a principal structure. In this case the correct setbacks would be 20 feet from adjacent TM Number 0088G-0B-007.00.

### RELATION TO THE UNIFIED DEVELOPMENT ORDINANCE:

#### UDO Section 2.4, Purpose/Limitations

The following tables outline the primary development standards for each base zoning district in Lancaster County. For development on infill lots and additions to existing development, the standards in Chapter 1 shall also apply.

#### Case No. VAR-2024-0047 Staff Report to Board of Zoning Appeals Meeting Date: February 6, 2024

SECTION 2.4 STANDARD	ZONE: Rural Neighborhood (RN)	
1. DEVELOPMENT STANDARDS		
A. District/Development Area (min)	n/a	
B. Development/District Exterior Setback/ Buffer	n/a	
C. Density (max)	n/a	
D. Open Space (min)	Exempt	
E. Park Space (min)	Exempt	
2. LOT STANDARDS		
A. Lot Area (min)	1.0 acre	
B. Lot Width at Front Setback (min)	130 lf	
C. Pervious Surface (min)	50%	
3. PRINCIPAL BUILDING		
A. Principal Front Setback (min)	40 ft	
B. Street Side/Secondary Front Setback (min)	20 ft	
C. Side (from adjacent lot) Setback (min)	<mark>20 ft</mark>	
D. Rear Setback (min)	25 ft	
E. Other Standards	n/a	
4. ACCESSORY STRUCTURE		
A. Side Setback	5 ft	
B. Rear Setback	5 ft	
C. Other Standards	See Below (1, 2)	
5. PARKING CONFIGURATION		
A. Parking Location per Section 9.3	7.2.3	
B. Parking in Exterior Setback/Buffer	n/a	
6. BUILDING HEIGHT		
A. Principal Building (max)	35 ft	
B. Accessory Structure (max)	35 ft	
C. Additional Height Permitted with Additional Setback	1 ft additional height permitted with each 2 ft horizontal setback	

1. Accessory structures over 600 sf must comply with principal setback requirement.

2. No accessory structures may be located on corner lots between the street and wall line of the principal structure.

3. For any nonresidential structure which is located immediately adjacent to a single-family residential use or district, the lot boundary line minimum distance shall be determined as follows: For every foot building height, the developer shall provide setbacks equal to the height of the building. At no time shall the setback be less than what is indicated in the above table.

4. The Development/District Exterior Setback/Buffer shall not apply between adjacent LI and HI districts. A waiver of these requirements may be granted by the Administrator for LI and HI lots existing at the adoption date of this ordinance which do not meet the specified minimum District/Development Area. In such instances the building setback standards for the AR District shall apply. A waiver of these requirements may also be granted by the Administrator in order to permit access to an adjacent railroad right-of-way.

## Proposed placement of accessory structure:



Proposed accessory structure location off Mountain Laurel Road

#### UDO Section 9.2.12, Variances - Standard of Review

#### A. PURPOSE/LIMITATIONS

**1. Purpose:** The variance process administered by the Board of Zoning Appeals is intended to provide limited relief from the requirements of this ordinance in those cases where strict application of a particular requirement will create a practical difficulty or unnecessary hardship prohibiting the use of the land in a manner otherwise allowed under this ordinance.

**2. Financial Hardship Not Sufficient Ground for Variance:** It is not intended that variances be granted merely to remove inconveniences or financial burdens that the requirements of this ordinance may impose on property owners in general or to increase the profitability of a proposed development.

**3. Use Variances Not Permitted:** In no event shall the Board of Zoning Appeals grant a variance which would allow the establishment of a use which is not otherwise allowed in a land development district or which would change the land development district classification or the district boundary of the property in question. Nor shall the Board grant a variance which would allow the establishment of a use set forth herein as requiring certain conditions or standards under conditions or standards less than those minimums.

**4. Authority Limited to this Ordinance/ Conflicts with other Laws Prohibited:** In no event shall the Board of Zoning Appeals grant a variance which would conflict with the International Building Code, as amended, or any other state code unless otherwise authorized by duly enacted applicable laws and regulations.

#### **C. FORMAL REVIEW**

#### 1. Action by the Board of Zoning Appeals

**a.** Upon receipt of the request for a variance from the Administrator, the Board of Zoning Appeals shall hold a quasi-judicial hearing on the request.

**b.** After conducting the hearing, the Board of Zoning Appeals may: deny the application; conduct an additional public hearing on the application; or grant the application. It shall take a majority vote of the Board to grant a variance.

**c.** A decision by the Board of Zoning Appeals shall be made within 30 days of the date of the hearing.

**d.** The Board of Zoning Appeals, as established by Lancaster County, shall hear and decide requests for variances from the requirements of the standards for the Flood Damage Prevention standards located in Chapter 8.

#### 2. Standard of Review

- **a.** General Variance Requests: The Board of Zoning Appeals shall not grant a variance unless and until it makes all of the following findings:
  - i. That there are practical difficulties or unnecessary hardships in the way of carrying out the strict letter of this ordinance;
  - ii. That if the applicant complies with the provisions of the ordinance, the property owner seeking the variance can secure no reasonable return from, or make no reasonable use of his property;

- iii. That special conditions and circumstances exist which are peculiar to the land, structure or building involved and which are not applicable to other lands, structures or buildings located in the same land development district;
- iv. That the variance will not materially diminish or impair established property values within the surrounding area;
- v. That the special conditions and circumstances referenced in iii, above, result from the application of this ordinance and not from the actions of the applicant;
- vi. That the variance is in harmony with the general purpose and intent of this ordinance and preserves its spirit;
- vii. That the variance is the minimum necessary to afford relief; and
- viii. That the public health, safety and general welfare have been assured and substantial justice has been done.

#### UDO Section 1.1.4, Purpose and Intent

The regulations contained in the UDO have been adopted in accordance with the Comprehensive Plan for Lancaster County, South Carolina, as adopted, in order to:

**A.** Promote a strong, diverse economy that supports a wide variety of businesses and enterprises.

**B.** Provide sustainable, well-managed growth that maintains quality of life, protects open space and environmental quality, retains the natural character of the region, and maximizes the efficiency of the infrastructure investments.

C. Promote a safe and healthy environment with good air and water quality.

**D.** Support increased collaboration among jurisdictions on issues that transcend boundaries, including growth management, transportation, and environmental concerns, in a manner that recognizes both regional and local needs.

**E.** Promote community leadership and cooperative volunteerism for all residents.

F. Create high quality educational opportunities that are available to all residents.

**G.** Encourage community and stakeholder collaboration in development decisions, which are predictable, fair, and cost effective.

H. Preserve open space, farmland, natural beauty, and critical environmental areas.

I. Strengthen and direct development towards existing communities.

J. Encourage mix of land uses with compact building design and walkable neighborhoods.

**K.** Create a range of housing opportunities and choices.

L. Foster distinctive, attractive communities with a strong sense of place.

#### **UDO Section 1.4.7 Accessory Uses and Structures**

The purpose of this section is to establish standards for accessory uses and structures in Lancaster County's land use jurisdiction. Except as provided elsewhere in this chapter, it shall be unlawful for any person to erect, construct, enlarge, move, or replace any accessory use or structure without first obtaining a Zoning Permit from the Administrator.

#### A. GENERAL

**1. Accessory Uses and Structures:** Accessory uses and structures may only be used for purposes permitted in the district in which they are located.

**2. Not for Dwelling Purposes**: Accessory structures shall not be used for dwelling purposes except as approved Accessory Dwelling Units (see Section 5.2.3).

**3. Building Permits May Be Required:** Depending on the size of the structure and the incorporation of various improvements (e.g., electrical, plumbing), a building permit may also be required.

Standards	Single-Family/Two-Family Lots – Less than ½ Acre	Single-Family/Two-Family Lots – ½ Acre to 2 Acres	All Other Uses and Lots Larger than 2 Acres
1. Permitted Location	Side/rear yard only	Side/rear yard only	Permitted in all yards – may not be closer than 30 ft.to right-of-way
2. Maximum Number Permitted	2	2	No maximum
3. Maximum Building Footprint	750 sq. ft. per structure; Aggregate area no greater than 75% of the principal structure	1500 sq. ft. per structure; Aggregate area no greater than 75% of the principal structure	No maximum

### B. LOCATION, MAXIMUM NUMBER, AND MAXIMUM AREA

#### C. OTHER REQUIREMENTS

**1. Distance to Single Family Dwelling:** No accessory uses and/or structures shall be closer than the distance specified in the currently-applicable building code to a single family dwelling; except that an unenclosed (open on all sides) carport and/or an unenclosed breezeway no wider than 9 feet at its widest point may be attached to or placed any distance from a principal building.

**2. Lighting**: Exterior lighting for accessory uses and/or structures shall meet the requirements by which principal structures are governed as set forth in Chapter 7.

### **D. EXCEPTIONS**

The following accessory uses are exempt from the locational requirements of this section and the setback requirements in Chapter 2 as noted below:

**1.** Transit shelters and bicycle racks may be located in the front or side yard as necessary.

**2.** Backflow preventers and other customary utility structures may be located in the front yard as necessary.

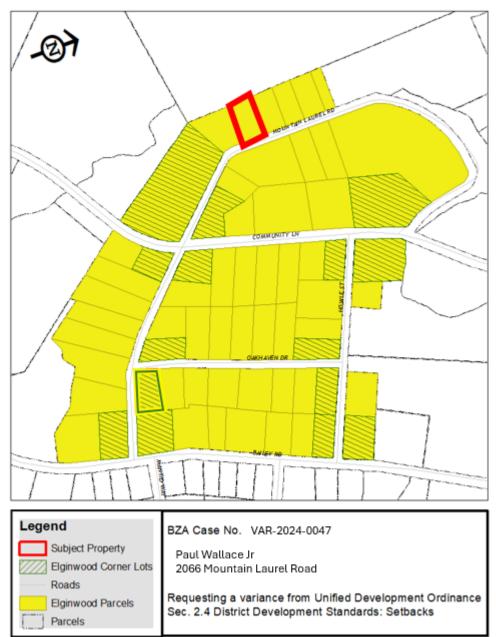
**3.** Gatehouses and gazebos, including security gatehouses, may be located in the front yard provided they do not have a footprint greater than 100 square feet.

**4.** Neighborhood entrance ground signs may be located in the front or side yard of a lot according to the standards of Chapter 7.

**5.** Neighborhood gatehouses including security gatehouses, may be located in the front yard provided they do not have a footprint greater than 250 square feet.

**6.** Up to 2 small accessory uses and/or structures, child play structures, or backyard pens/coops located in the side or rear yard are exempt from the limitations in Chapter 2. To be considered exempt, such accessory buildings shall not, under the International Building Code, be required to obtain a building permit.

#### Findings of Fact - Property:



• The applicant is the owner of property located at 2066 Mountain Laurel Road, in the Elginwood subdivision. (Source: Application; Lancaster County Assessor's Office Property Card) The property is measured using from plat book page 13053 is 0.651 acres.

- The property is zoned Rural Neighborhood (RN). (Source: Lancaster County Official Zoning Map)
  - The minimum lot size in RN is 1.0 acres (43,560 sq ft). (Source: Lancaster County UDO)
  - RN minimum setbacks for the principal structure(s) on site are found in *Section 2.4 of the Lancaster County Unified Development Ordinance (UDO)* and are as follows:
    - Front setback 40 ft
    - Side setback, yards or streets
       20 ft
    - Rear setback
       25 ft
  - RN minimum setbacks for accessory structures are different based on the accessory structure size. *(Source: Section 2.4 of the Lancaster County UDO)* 
    - If the accessory structure is 600 square feet or less in area, then the accessory structure may be constructed at minimum five feet from the property line of either the side or rear yard.
    - If the accessory structure exceeds 600 square feet in area, then the accessory structure must meet the same setbacks as the principal use (being 40 feet from the front street, 20 feet from the side yard or side street, and 25 feet from the rear yard property line).
- The property is located in the Elginwood subdivision, and the following information was gathered using *Lancaster County's GIS data*:
  - Elginwood is primarily located between Community Ln, also known as S-29-362, and Bailey Rd, also known as S-172.
    - Both Bailey Rd and Community Ln are state-owned secondary roads.
  - Elginwood is served internally by additional state roads, including:
    - Howle St (S-585)
    - Mountain Laurel Rd (S-586 and S-642)
    - Oakhaven Dr (S-587)
  - The first sale of property in the Elginwood subdivision was recorded in 1965, meaning that the Elginwood subdivision was approved prior to Lancaster County's entry into zoning and subdivision regulations in 1994.
  - Elginwood is made up of 64 lots:

0

- The smallest lot is 0.35 acres.
- The largest lot is 6.41 acres.
- The average lot size in the neighborhood is 1.13 acres.
- 38 of the 64 lots are less than 1.0 acre in area and are sub-standard to today's UDO standards. These lots are grandfathered in at their current size. They may be increased in size but may not be reduced in size.
- Elginwood has 15 lots that have two street frontages (corner lots):
  - The smallest corner lot is 0.64 acres.
  - The largest corner lot is 4.66 acres.
  - The average corner lot size is 1.26 acres.
  - Eight of the 15 lots are less than 1.0 acre in area and are sub-standard to today's UDO standards. These lots are grandfathered in at their current size. They may be increased in size but may not be reduced in size.

## ATTACHMENTS:

- 1. Variance Application
- 2. Location Map
- 3. Deed
- 4. Recorded Plat

STAFF CONTACT: Matthew Blaszyk, Planner mblaszyk@lancastersc.net | 803-416-9380



# **BOARD OF ZONING APPEALS**

# **VARIANCE APPLICATION**

IF YOU REQUIRE ASSISTANCE WITH THIS APPLICATION, PLEASE CONTACT THE PLANNING OFFICE AT 803-285-6005. THE COMPLETED APPLICATION, THE APPLICATION FEE OF \$275.00 SF RESIDENTIAL/ \$375.00 COMMERCIAL AND ALL ADDITIONAL SUPPORTING DOCUMENTS ARE REQUIRED TO BE SUBMITTED.

THE FOLLOWING INFORMATION MUST BE PROVIDED FOR THE REQUEST:

PROPERTY INFORMATION:			
TAX MAP NUMBER: 0088G-08-008-00			
STREET ADDRESS: 2066 MOUNTAIN LAUREL ROAD			
CITY/ STATE/ ZIP CODE: LANCASTER, SC 29720			
LOT DIMENSIONS/ LOT AREA: Acreage .651 PLAT BOOK/PAGE: BOOK 13/PAGE 85			
CURRENT ZONING			
CLASSIFICATION:			
PROPERTY OWNER OF RECORD:			
NAME: PAUL DAVID WALLACE, JR.			
ADDRESS: 2066 MOUNTAIN LAUREL ROAD			
CITY/STATE/ZIP CODE: LANCASTER, SC 29720 TELEPHONE 803-287-7849			
EMAIL ADDRESS: mormoney@comporium.net			
SIGNATURE OF OWNER/DATE: The AWaller			
I HAVE APPOINTED THE INDIVIDUAL OR FIRM LISTED BELOW AS MY REPRESENTATIVE IN CONJUNCTION WITH THIS MATTER RELATED TO THE BOARD OF ZONING APPEALS.			
AGENT OF OWNER:			
NAME: N/A			
ADDRESS:			
CITY/STATE/ZIP CODE:TELEPHONE:			
EMAIL ADDRESS:			
SIGNATURE OF AGENT/ DATE:			
SIGNATURE OF OWNER/ DATE:			

# VARIANCE APPLICATION

DATE FILED:______APPLICATION NO._____

1. APPLICANT HEREBY APPEALS TO THE BOARD OF ZONING APPEALS FOR A VARIANCE FROM THE STRICT APPLICATION TO THE PROPERTY DESCRIBED IN THE NOTICE OF APPEAL (FORM 1) OF THE FOLLOWING PROVISIONS TO THE UNIFIED DEVELOPMENT ORDINANCE:

Applicant would like to change the 20ft setback to 10ft setback in accordance with Section 2.4.

SO THAT A ZONING PERMIT MAY BE ISSUED TO ALLOW USE OF THE PROPERTY IN A MANNER SHOWN ON THE ATTACHED PLOT PLAN, DESCRIBED AS FOLLOWS:

Applicant would like to place a storage building on the property.

FOR WHICH A ZONING OFFICIAL HAS DENIED A PERMIT ON THE GROUNDS THAT THE PROPOSAL WOULD BE IN VIOLATION OF THE CITED SECTION (S) OF THE UNIFIED DEVELOPMENT ORDINANCE. N/A

- 2. THE APPLICATION OF THE ORDINANCE WILL RESULT IN UNNECESSARY HARDSHIP, AND THE STANDARDS FOR A VARIANCE SET BY STATE LAW AND THE ORDINANCE ARE MET BY THE FOLLOWING FACTS:
  - i. THAT THERE ARE PRACTICAL DIFFICULTIES OR UNNECESSARY HARDSHIPS IN THE WAY OF CARRYING OUT THE STRICT LETTER OF THIS ORDINANCE;

If the building were placed on a 20ft setback, the building would then cover a septic drain field. However, if the building were placed at a 10ft setback it would not cover the drain field.

ii. THAT IF THE APPLICANT COMPLIES WITH THE PROVISIONS OF THE ORDINANCE, THE PROPERTY OWNER SEEKING THE VARIANCE CAN SECURE NO REASONABLE RETURN FROM, OR MAKE NO REASONABLE USE OF HIS PROPERTY;

The applicant would not be able to place the building if kept at 20ft setback because it would be on a septic drain field.

iii. THAT SPECIAL CONDITIONS AND CIRCUMSTANCES EXIST WHICH ARE PECULIAR TO THE LAND, STRUCTURE OR BUILDING INVOLVED AND WHICH ARE NOT APPLICABLE TO OTHER LANDS, STRUCTURES OR BUILDINGS LOCATED IN THE SAME LAND DEVELOPMENT DISTRICT;

The drain lines prevent applicant from building at 20ft setback due to DHEC's approval of the drain fields before applicant bought the property in 1989.

iv. THAT THE VARIANCE WILL NOT MATERIALLY DIMINISH OR IMPAIR ESTABLISHED PROPERTY VALUES WITHIN THE SURROUNDING AREA;

Adding a storage building will increase the value of the property.

v. THAT THE SPECIAL CONDITIONS AND CIRCUMSTANCES REFERENCED IN III, ABOVE, RESULT FROM THE APPLICATION OF THIS ORDINANCE AND NOT FROM THE ACTIONS OF THE APPLICANT;

The septic drain fields were there before applicant bought the property in 1989.

vi. THAT THE VARIANCE IS IN HARMONY WITH THE GENERAL PURPOSE AND INTENT OF THIS ORDINANCE AND PRESERVES ITS SPIRIT;

The structure will still comply with all other requirements except for being on a 10ft setback.

vii. THAT THE VARIANCE IS THE MINIMUM NECESSARY TO AFFORD RELIEF; AND

There is no other place to put the building. Duke Energy and Comporium have re-routed our overhead lines and burried the lines to the other side of the property on January 3, 2024 in preparation for this building.

viii. THAT THE PUBLIC HEALTH, SAFETY AND GENERAL WELFARE HAVE BEEN ASSURED AND SUBSTANTIAL JUSTICE HAS BEEN DONE

The building would not be facing public property and the property line adjoins another private landowner. Attached is a letter from the neighbor stating they do not have an issue with the building being placed at a 10ft setback.

3. THE FOLLOWING DOCUMENTS ARE SUBMITTED IN SUPPORT OF THIS APPLICATION: (A PLOT PLAN MUST BE SUBMITTED) A plot plan; letter from neighbors; letter with drawing from plumber showing drain fields; email from Duke Energy; copy of GIS picture

Date: January 8, 2024

Applicant Signature: Paul Divallayos

To the BZA Members:

We are in the process of applying for a permit to build a storage building on our property located at 2066 Mountain Laurel Road, Lancaster, SC. We have already started the process by having Duke Energy come out, move, and bury our power lines to our house, which would have been directly over the corner of the building.

We also had a plumber come out and look to see where our drain fields are located. He located one near where we want to place the building. If we built the building at the 20ft setback, it would be on the drain field. If we built the building at a 10ft setback, the drain field will be missed. We have attached a copy of the hand drawing from the plumber.

Our neighbors whose property line adjoins the line where the 10ft setback will be have signed a letter stating they have no issues with building the building at a 10ft setback. A copy of that letter is attached.

Thank you for your consideration.

David Wallace

RE: 2066 Mountain Laurel Road Lancaster, SC 29720

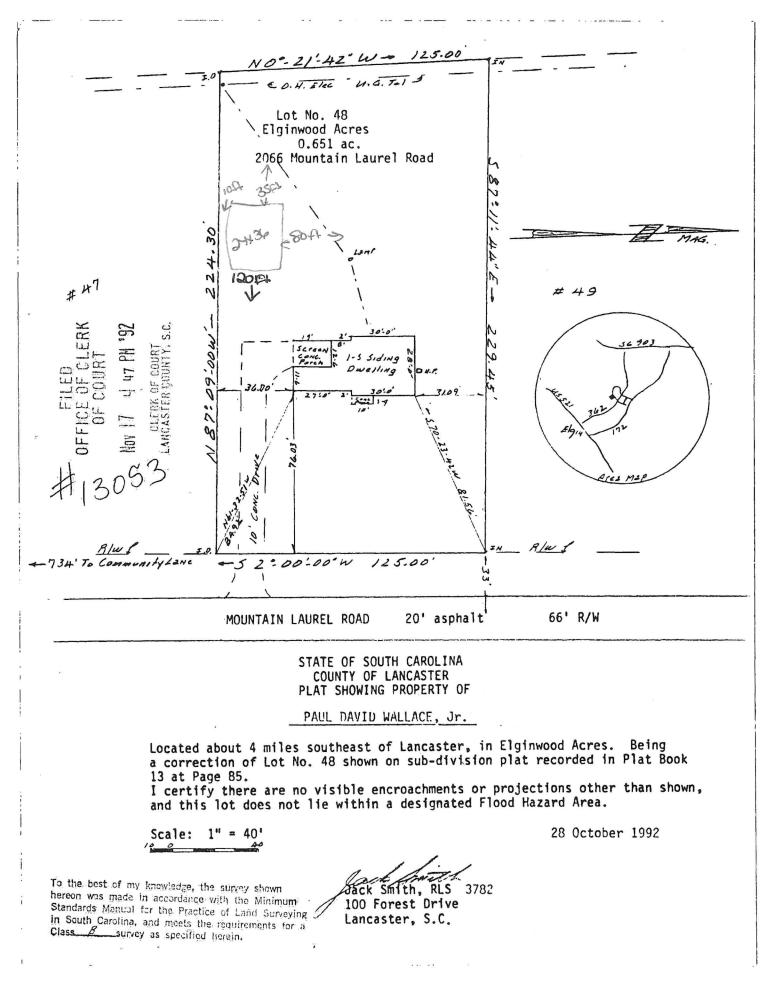
To Whom It May Concern:

Our neighbors, Paul David Wallace, Jr. and Rachel Wallace, who own the above referenced property, are trying to get a permit to build a storage building on their property. We do not have an issue with the placement of their building being 10 feet from the property line instead of 20 feet.

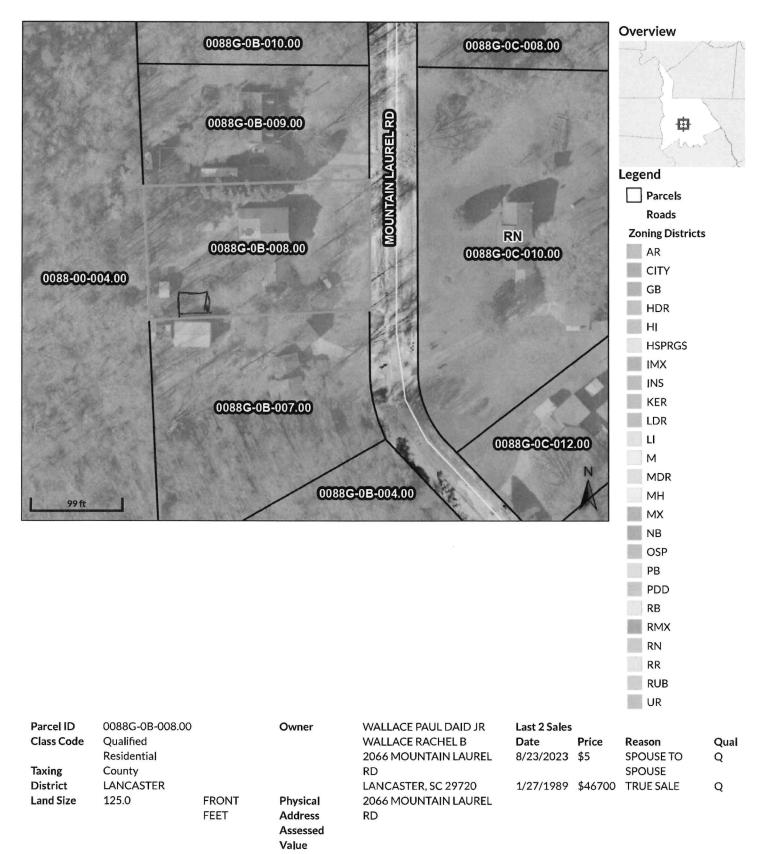
Dated this the  $\underline{6^{\text{th}}}$  of January, 2024.

Jeff Petroski 2076 Mountain Laurel Road Lancaster, SC 29720

Carolyn[/]Petroski



# Experiencing Lancaster County, SC through GIS Technology



(Note: Not to be used on legal documents)

# Raymond G. Gainer & Sons Construction Co.



*"35 Years in the business and still going strong"* 



4611 J.B. Denton Rd. • Lancaster, SC 29720

803-283-7804 • 803-289-9775

Customer's Order No D	Date 12-9-20
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# 29-367-29011	/
All claims and returned goods MUST be accompanied by this bill.	TAX
Received by:	TOTAL

Good afternoon my man! The total cost for us to do everything would be \$2,265.74 after tax. The cost for us to do the conversion (including digging) and leave the pole would be \$1962.25 after tax. If we removed the pole and you dug the trench it would cost you \$2188.35. Lastly, to do the conversion and you dig the trench and we left the pole would be \$1947. Digging the trench doesn't save you much money. The most cost effective thing here is to either let us do it all or let us do all the digging and converting and leave the pole. Feel free to contact me with any questions or concerns.

Thanks, De.

De Stover Engineering Technologist II 217 Craig Manor Rd Lancaster SC, 29720 Mobile: 803-289-9186



Builders, Contractors, and Developers: Click here to access Duke Energy service requirements.

Builder & Developer Portal Builder Line: 1-800-454-3853 Customer Service Line: 1-800-777-9898

Williams Elec. CK 2417 1-2-2024 2275-00

# Raymond G. Gainer & Sons Construction Co.



*"35 Years in the business and still going strong"* 



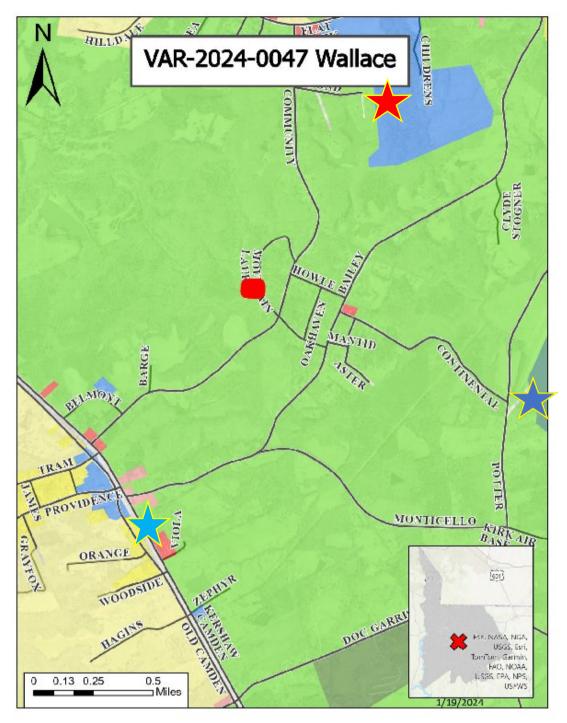
4611 J.B. Denton Rd. + Lancaster, SC 29720

803-283-7804 • 803-289-9775

Customer's Order No Da	ite_/2	- 9- 20 23
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All claims and returned goods MUST be accompanied by this bill.	ΤΑΧ	
Received by:	TOTAL	

Thank You!

£ 21 fro.







Subject Property



Kirk Air Base

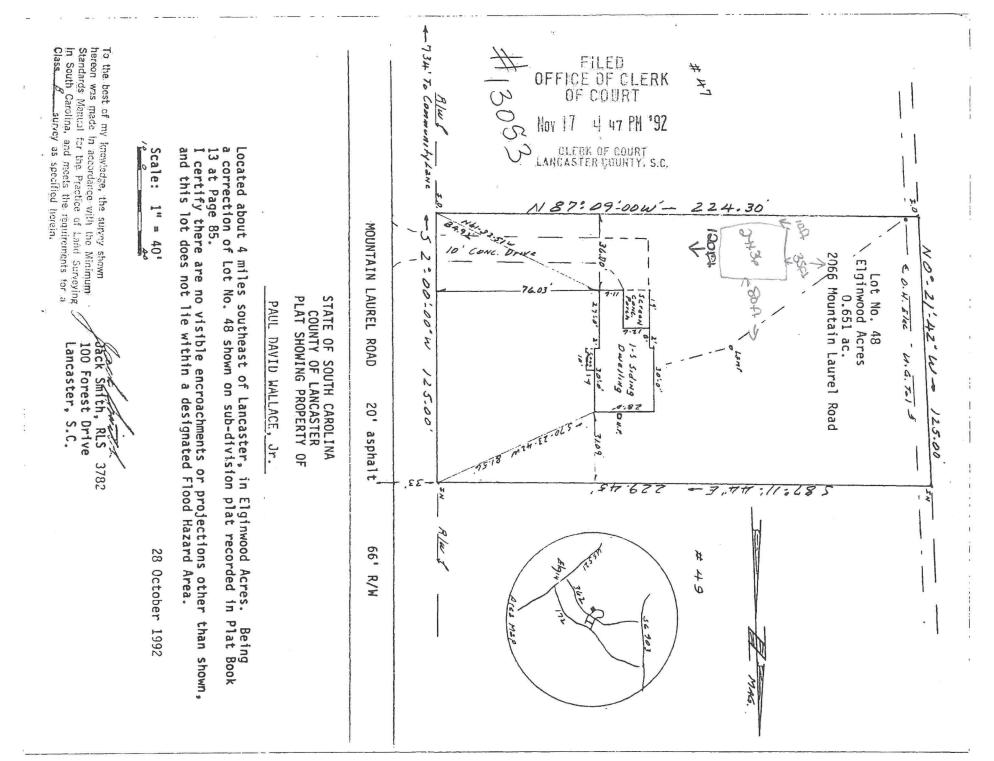
Lancaster Children's Home

Elgin Farm & Feed

# **Proposal:** Variance Request Sec 2.4 District

**Development Standards: Setbacks** 

(2066 Mountain Laurel Road)



~`4		 2023011471 DEED		
	Deed Prepared by Tri	RECORDING FEES STATE TAX COUNTY TAX PRESENTED & RECORDED: 09-11-2023 01:4	\$15.00 \$0.00 \$0.00	
		BRITTANY GRANT REGISTER OF DEEDS LANCASTER COUNTY, SC BY: STEPHANIE KNIGHT	7.40 111	LANCASTER COUNTY ASSESSOR Tax Map: 0088G 0B 008 00
	STATE OF SOUT	BK: DEED 170 PG: 199 - 201		TITLE TO REAL ESTATE *TITLE NOT EXAMINED*
	COUNTY OF LA			

KNOW ALL MEN BY THESE PRESENTS, Paul David Wallace, Jr. and Rachel B. Wallace hereinafter whether singular or plural referred to as the "Grantors"), in the State aforesaid, for and in consideration of FIVE DOLLARS AND 00/100 (\$5.00) LOVE AND AFFECTION have granted, bargained, sold and released, and by these presents do grant, bargain, sell and release unto the said Paul David Wallace, Jr. and Rachel B. Wallace (hereinafter whether singular or plural referred to as the "Grantees"), AS JOINT TENANTS WITH RIGHTS OF SURVIVORSHIP AND NOT AS TENANTS IN COMMON, AND UPON THE DEATH OF EITHER OF THEM, TO THE SURVIVOR THEREOF, THEIR RESPECTIVE HEIRS AND ASSIGNS:

All that certain piece, parcel, or lot of land lying, being and situate approximately four (4) miles Southeast of Lancaster in Elginwood Acres, Pleasant Hill Township, Lancaster County, South Carolina, containing 0.651 acres, more or less, designated as Lot No. 48 (forty-eight), and known as 2066 Mountain Laurel Road on plat of survey entitled "Plat Showing Property of David Paul Wallace, Jr." by Jack Smith, RLS, dated October 28-1992, and recorded in the Office of the Clerk of Court for Lancaster County, South Carolina, as Plat Number 13053.

Being the identical property conveyed to Paul David Wallace, Jr. and Rachel B. Wallace by deed recorded August 23, 1996 in Deed Book F14 at Page 117 in the Office of the Register of Deeds for Lancaster County, South Carolina.

TMS#0088G-0B-008.00 Grantee's Address: 201010 Mountain Laurel Rd, Lawcaster, SC 29720

This conveyance is subject to all easements, conditions, and restrictions of record.

TOGETHER with all and singular, the rights, members, hereditaments and appurtenances to the Premises belonging or in any wise incident or appertaining thereto.

TO HAVE AND TO HOLD all and singular the Premises unto Paul David Wallace, Jr. and Rachel B. Wallace as joint tenants with rights of survivorship and not as tenants in common, and upon the death of either of them, to the survivor thereof, their respective heirs and assigns:

And the Grantors do hereby bind herself and her heirs and successors, and assigns, and other lawful representatives, to warrant and forever defend all and singular the Premises unto the Grantees and the Grantees' heirs, successors and assigns, against the Grantors and against the Grantor's successors and assigns and against every person whomsoever lawfully claiming, or to claim, the same or any part thereof. RECORDED THIS 12th DAY

OF SEPTEMBER, 2023 IN BOOK 00 PAGE 00

# DEED BK 1707 PG 199

Auditor, Lancaster County,  $\mathbf{SC}^{113}$ 

WITNESS the Hand and Seal of the Grantor this  $23^{3}$  day of _, 20 23 alt

SIGNED, SEALED AND DELIVERED IN THE PRESENCE OF:

WITNESS 41 NESS)

(SEAL) Paul David Wallace, Jr. Vallar(SEAL)

Rachel B. Wallace

## STATE OF SOUTH CAROLINA COUNTY OF LANCASTER

Acknowledgement

Before me <u>Govan T. Myor5</u>, Notary Public, personally appeared before me **Paul David Wallace, Jr. and Rachel B. Wallace** and acknowledged the execution of the foregoing document.

Witness my hand and seal this 23 day of_ Angent

GOVAN T. MYERS, III Notary Public-State of South Carolina My Commission Expires November 05, 2024

67

Notary Public for <u>56</u> My Commission Expires: <u>115/21</u>

### STATE OF SOUTH CAROLINA ) COUNTY OF <u>LANCASTER</u> )

i zin

PERSONALLY appeared before me the undersigned, who being duly sworn, deposes and says:

1. I have read the information on the back of this affidavit and I understand such information.

2. The property being transferred is located at <u>2066 Mountain Laurel Road</u> bearing <u>Lancaster</u> County Tax Map Number <u>0088G-0B-008.00</u> was transferred from <u>Paul</u> <u>David Wallace, Jr. and Rachel B. Wallace to Paul David Wallace, Jr. and Rachel B. Wallace on <u>8/2.3</u>, 20 <u>23</u>.
</u>

3. The deed is exempt from the deed recording fee because (See information section of affidavit):<u>transferring realty in which the value of the realty, as defined in Code Section 12-24-30, is equal to or less than one hundred dollars; as defined in Code Section 12-24-30, - see exemption #1 (Code Section 12-24-40(1))</u>

4. As required by Code Section 12-24-70, I state that I am a responsible person who was connected with the transaction as: <u>Grantor</u>____.

5. I understand that a person required to furnish this affidavit who willfully furnishes a false or fraudulent affidavit is guilty of a misdemeanor and, upon conviction, must be fined not more than one thousand dollars or imprisoned not more than one year, or both.

Grantor

SWORN to before me this _ 2^{INJ} day of _ Ang St

Notary Public for South Caro My Commission Expires: